## ON BEHALF OF CLIFTON HOMES (SW) LTD

# REPRESENTATIONS TO STROUD DISTRICT COUNCIL'S LOCAL PLAN REVIEW 'ADDITIONAL HOUSING OPTIONS' CONSULTATION

IN RESPECT TO LAND EAST OF TAITS HILL ROAD, CAM

**December 2020** 



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IN RESPECT TO LAND EAST OF TAITS HILL ROAD, CAM

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Date: 10<sup>th</sup> December 2020

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### 1.0 **INTRODUCTION**

- On behalf of Clifton Homes (SW) Ltd and the landowners, Grass Roots Planning have been instructed to prepare and submit representations to Stroud District Council's (SDC) Local Plan Review 'Additional Housing Options' (AHO) consultation, currently taking place until the 16<sup>th</sup> December 2020. This is with particular reference to land east of Taits Hill Road, Cam, which is being promoted by Clifton Homes.
- 1.2 This document sets out our comments and concerns to the emerging Stroud Local Plan Review and the strategy it contains, as further refined in the AHO document. The focus of these concerns relates to the spatial strategy currently adopted, the fact that it relies too heavily on strategic-scale sites and that those selected are not underpinned by robust evidence to demonstrate that they are the most sustainable and viable options to accommodate housing growth in particular.
- 1.3 As part of this document we will set out how we consider the emerging plan fairs when considered against the tests of soundness that are set out in paragraph 35 of the NPPF which are as follows:
  - a) Positively Prepared providing a strategy which, as a minimum, seeks to meet the area's objectively assessed needs, and is informed by agreements with other authorities, so that unmet need from neighbouring areas is accommodated where it is practical to do so and is consistent with achieving sustainable development;
  - b) **Justified** an appropriate strategy, taking into account the reasonable alternatives, and based on proportionate evidence;
  - c) Effective deliverable over the plan period, and based on effective joint working on cross-boundary strategic matters that have been dealt with rather than deferred, as evidenced by the statement of common ground; and
  - d) **Consistent with national policy** enabling the delivery of sustainable development in accordance with the policies in this Framework.
- 1.4 Whilst we are pleased to see that Cam and Dursley have been selected as an option for growth due to its sustainable location, we consider that the strategy is too heavily focused on the north-east and north-west of the town (which also includes Wisloe), with all allocated sites being of a strategic scale. Growth would be better distributed to other parts of the town and land adjacent to it to avoid over-concentrating development in one specific location where extensive infrastructure provision will be required to make it acceptable and potentially

saturating the market. It is also considered that a broader portfolio of sites of varying sizes is required, to ensure there is flexibility built into in the plan.

- 1.5 Land east of Taits Hill Road, Cam (the site) is an appropriate site for development as we will go on to illustrate. It could provide a immediate development option thereby diversifying the available supply in this part of the district when compared to the more flawed strategic options we will discuss in this document. The site is capable of accommodating circa 50-60 homes and extensive public open space. This is not an option currently being considered by SDC but we consider that it could better diversify the supply at Cam and provide an alternative source of supply to compensate for the removal of existing proposed allocations that are unsound. It would also help to provide a broader portfolio of sites to allow a more consistent trajectory of development across the plan period, which will allow much needed flexibility and also boost housing numbers if they need to be increased across the District.
- 1.6 The land at Taits Hill and the proposals for it are set out in a series of technical assessments that have been undertaken in support of the development and these should be read in conjunction with this statement:
  - Appendix A Site Location Plan
  - Appendix B Concept Plan / Constraints and Opportunities Plan
  - Appendix C Framework Masterplan
  - Appendix D Ecology Update Note
  - Appendix E Transport Technical Note
  - Appendix F Drainage Technical Note
  - Appendix G Tyler Grange Landscape Advice Note
- 1.7 In summary we have a range of concerns regarding the currently proposed spatial strategy and believe it to be unsound for the reasons we will describe, which includes how SDC intend to allocate the additional sites that are required to address increased housing numbers that have been identified as being needed as part of MHCLG 'Standard Method' for determining housing need. We have responded to the questions raised as part of this consultation directly within this document but the representations need to be read as a whole.
- 1.8 Primarily we consider that the strategy relies too heavily on strategic-scale sites, and some of the strategic sites selected are not underpinned by robust evidence to show they are deliverable, particularly in terms of viability. There is also a serious lack of credible evidence to underpin the Council's views that the selected large strategic sites are suitable and sustainable locations for development.

- To address these concerns we consider that the flawed strategic allocations (such as Sharpness and Wisloe) need to be removed from the plan to reduce the currently acute overreliance on larger sites and a wider range of smaller sites provided in sustainable locations that adhere to the spatial strategy (i.e. new standalone sites on the edges of settlements such as Cam/Dursley. These new non-strategic sites should seek to provide a more diverse portfolio of land of varying sizes to deliver homes and other development over the next five years and beyond; this should include the allocation of land at Taits Hill Road which will diversify the portfolio of sites available in the town and hence potential production outlets, in a sustainable location that meets favourably with the established settlement hierarchy for SDC. We consider that this more diverse portfolio solution represents the most sustainable and credible option for meeting the increased housing need set out by MHCLG.
- 1.10 Land east of Taits Hill Road, Cam offers a highly sustainable location for new development which meets the needs of the settlement; given its scale and the site's limited constraints it is envisaged that development could be delivered within the first five years of the plan period, subject to planning permission being forthcoming.

### 2.0 THE HOUSING REQUIREMENT AND EXISTING SUPPLY

### **Housing Requirement**

- 2.1 We are pleased to see SDC applying a pragmatic approach to the potential increase in housing numbers connected to the Ministry for Housing, Communities & Local Government (MHCLG) consultation on amendments to the 'Standard Method' of calculating housing need. These amendments were issued in August 2020 and it is positive that SDC are responding to this issue now, rather than progressing with the draft Local Plan Review 'as is'.
- 2.2 We agree that SDC should be looking to adopt the higher annual needs figure of 786 per annum (15,720 over the 20-year plan period) and we commend the council for taking this positive approach to overall housing delivery.

### **Existing Supply**

Windfalls

- 2.3 We agree with Stroud's inclusion of windfalls given that this has been monitored over the previous 13 years and shows that consistently they have delivered circa 75 dwellings per annum across the whole district. However, similar to the five-year housing land supply calculations, it is our view that this should only contribute 17 years' worth of delivery to avoid double-counting as small sites with permission must be included within the supply table.
- 2.4 Accordingly, 1,275 dwellings should be included within the supply and this should reduce by 75 dwellings per annum until the plan is adopted to avoid double counting for example if the plan is adopted in 2022, 150 dwellings should be removed from the overall supply.

Reserve Supply

2.5 We support the provision of a reserve supply but would suggest that this needs to be quantified and allocated now, so that the plan has flexibility in the long-term should this be required. A clear policy mechanism could be established to set the trigger that would require a consideration of the reserve sites; for example a deficit in five year land supply, or if evidence shows a site currently allocated will not come forward.

### 3.0 THE CURRENT SPATIAL STRATEGY

- 3.1 The Local Plan Review 2019 focuses growth on Cam and Dursley, Stonehouse, the southern Gloucester fringe and Stroud, followed by two new settlements at Sharpness and Wisloe. Employment growth has been focused on accessible locations within the A38 / M5 corridor.
- 3.2 Settlements have been divided into tiers, with Cam described as a Tier 1 settlement.
- 3.3 An extract of the proposed allocations in the Local Plan Review document (2019) is shown below:

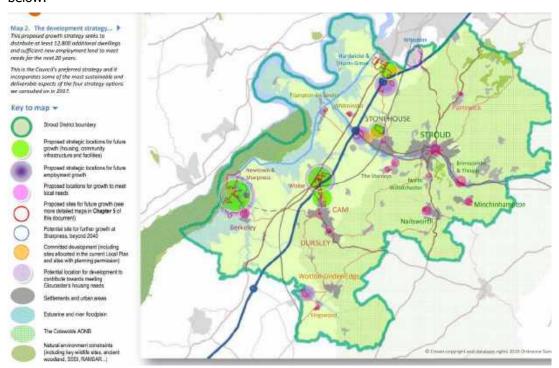


Figure 1. Proposed Development Strategy for Stroud

3.4 As the map shows, significant growth has been planned in Cam to the north-east and north-west of the town, with no development to the west or south. Neither is any significant growth proposed at Dursley which adjoins Cam.

### Strategic Sites

3.5 We have considered the type and mix of supply anticipated to come forward over the next twenty years in Stroud. Housing need and anticipated supply was set out in the Draft Local Plan 2019 as follows:

		up to 2040 →	
ylddns	A	Large sites commitments, at April 2019 (on sites with permission / under construction)	5,044
	В	Small sites commitments, at April 2019 (on sites with permission / under construction)	532
	С	Other firm commitments, at April 2019 (on sites subject to resolutions to grant permission)	164
	D	Total commitments (= A + B + C)	5,740
	E	Commitments (D) minus undeliverable sites	5,223
Requirement	F	Housing requirement 1 April 2019 to 31 March 2020	456
	G	Draft housing requirement 1 April 2020 to 31 March 2040 (= 638 pa x 20 years)	12,760
	Н	Minimum residual housing requirement to 2040 (= F + G - E)	7,993
	Allo	cated sites in Draft Local Plan	8,725
	Small sites allowance (75 pa x 18 years)		1,350
	Total housing supply in Draft Local Plan		10,075

Figure 2. Extract of Draft Local Plan 2019

3.6 Of the proposed allocations, there were a significant proportion of strategic sites which are set out below. This does not take into account existing strategic-scale commitments or allocations proposed as part of the Local Plan 2015, the proposed allocation at Whaddon put forward in the 2019 Local Plan Review document (2,500 homes) to meet the needs of Gloucester City, nor the AHO being considered in this consultation at Whitminster (2,250 homes) or Moreton Valence (1,500 dwellings).

Strategic sites 🕶	Number of dwellings at each	
Cam North West	700	
Cam North East Extension	180	
South of Hardwicke	1,200	
Hunts Grove Extension	750	
Sharpness Docks	300	
Sharpness	2,400 (5,000 by 2050)	
Stonehouse North West	650	
Wisloe	1,500	
Cocal sites at smaller settlements	1,045 (cumulative)	
Total	At least 8,700	

Figure 3. Proposed Strategic Scale Allocations in Draft Local Plan 2019

3.7 By removing extant permissions (some of which will be coming forward on strategic-scale allocations in any event), strategic sites make up 7,680 dwellings of the total new supply set out in the 2019 draft plan. This equates to 50% of the total number of dwellings anticipated to come forward (15,298 homes once taking into account commitments) and 76% of the

<u>allocations and windfalls proposed</u> (10,075), which is an extremely high proportion of overall growth and in our view represents a significant over-reliance on such sites.

3.8 We have compared this to other authorities within the region and note that the proportion attributed to strategic allocations is significantly lower, as shown below in table 1:

Table 1. Comparison of proportion of strategic-scale allocations in other authority areas

	Stroud Local Plan Review (2019 draft plan)	Cotswold District Council (2011 – 2031)	South Gloucestershire Council (2006 - 2027, adopted in 2013)	Tewkesbury, Cheltenham & Gloucester Joint Core Strategy
Housing Need	12,800	8,400	28,355	35,254
Total Supply	15,298	9,614	28,850	31,824
Number of dwellings from Strategic Allocations (over 500 units)	7,680	1,800	10,400	11,400
% of Total Supply	50%	19%	36%	36%

3.9 If the AHO proposed sites at Whitminster and Moreton Valence are also allocated without any of the other unsuitable allocations removed, such as Wisloe and Sharpness (which we will go onto discuss), the overall proportion of strategic sites goes up even further:

Table 2. Proportion of strategic-scale sites proposed if both AHOs are allocated

Housing Need (MHCLG revised standard	15,720		
method) (786 homes x 20 years)	18,420		
Total Supply (includes extant permissions,			
allocated sites in Draft Local Plan, windfall			
allowance and potential options at Whitminster			
(2,250) and Moreton Valence (1,500)			
Number of dwellings from Strategic Allocations	11,430		
(over 500 units)	11,430		
% of Total Supply	62%		

- 3.10 The inclusion of these sites on top of the existing strategic-scale allocations would result in 62% of overall supply being from this type of site and 82% of the new allocations and windfalls proposed (11,430 homes would be allocated on strategic sites out of 13,825). This makes the overall reliance on such sites rise to a level which does not even come close to other districts in the area and represents an extreme risk to housing delivery SDC.
- 3.11 SDC are therefore relying far too heavily on strategic sites to come forward in a timely fashion to deliver the housing required to meet objectively assessed need and 5YHLS targets. Evidence to date has demonstrated that this is difficult to achieve. The second edition of Lichfield's paper 'Start to Finish' published in February 2020 identifies that sites of over 500 dwellings are anticipated to take 5 8.4 years from the outline application being validated to the first home to be delivered. Given the lack of progress on detailed proposals for these sites, with no outline planning applications submitted as yet (with the exception of an application at Sharpness Docks), it's clear from the Lichfields evidence that the overreliance on strategic sites will push the vast majority of housing delivery into the later part of the plan which will lead to an acute undersupply in its first ten years and then a glut of supply after that point, if the sites selected do actually prove viable.
- 3.12 With consideration of the table above, the number of strategic allocations proposed in Stroud is significantly higher than nearby authorities. South Gloucestershire Council and the Tewkesbury, Cheltenham & Gloucester authorities, whose strategic allocations make up 36% of their overall supply, far lower than Stroud's, have repeatedly been found unable to demonstrate a five year housing land supply despite having an up-to-date plan. We therefore have concerns over the ability for these sites to deliver identified housing requirements in a logical and sustained way. This is because there are fewer smaller allocations available, which can come forward more quickly and 'plug' the gap before large strategic sites come on stream and deliver.
- 3.13 We also have significant concerns about some of the strategic scale sites proposed in the Draft Plan and the AHO, which we go on to describe in the next section. These mainly relate to the limited evidence provided to underpin their suitability, viability and/or deliverability.
- 3.14 The evidence based which underpins the Local Plan has also raised the reliability of strategic-scale sites as a concern. The 'Assessment of Strategic Development Opportunities in Parts of Gloucestershire' undertaken by HDH Planning & Development which considers strategic development options in Stroud (Appendix 6 of this report (December 2019)) states at paragraph 10.52 that "if the Councils proceed with the inclusion of the large greenfield sites in the future Plans, we suggest a cautious approach as it is not possible to capture the detail

of viability (particularly in relation to the infrastructure requirements) of large strategic sites in a high level study of this type. It would therefore be prudent of the Councils to engage with the developers and landowners before relying on these types of site in the future".

3.15 Paragraph 67 of the NPPF requires that when identifying land for homes, as part of a plan, authorities planning policies should:

'identify a sufficient supply and mix of sites, taking into account their availability, suitability and likely economic viability'.

- 3.16 Another new growth point, as indicated under Option C, is only viable if some existing strategic allocations, such as Sharpness and Wisloe (which are not sustainable and credible options), are removed and replaced with a single, more suitable option, such as a strategic allocation at Whitminster please see our separate representations in relation to this matter. The housing that would be lost by removing these two strategic scale, but inappropriate allocations, should, then be re-distributed as smaller-scale allocations such as to the west and south of Cam, to provide a greater variety of sites that can come forward more quickly and thereby reduce the over reliance on strategic sites.
- 3.17 This is because we consider that there is limited evidence associated with the allocations proposed at Sharpness and Wisloe which undermines their credibility; furthermore we have concerns that they are not viable in terms of needing to deliver the infrastructure required to make these places sustainable whilst also delivering the affordable housing needed district wide.
- 3.18 As we have seen limited evidence in this regard regarding certain particular sites, we consider that the evidence underpinning the Local Plan Review fails to meet PPG which states "the role for viability assessment is primarily at the plan making stage" (Paragraph: 002 Reference ID: 10-002-20190509). Therefore, the plan is unsound as it is not justified with such evidence, nor can it be considered that it will be effective without this.
- 3.19 To address our concerns, we consider that three significant amendments to the plan strategy need to be considered:
  - Some of the strategic sites selected need to be reconsidered and removed from the strategy, our view is this should include Wisloe and Sharpness because the evidence underpinning them is not robust and the viability and commercial attractiveness of both sites has not been proven;

- We consider the capacity of Moreton Valence is overstated and also provides supply where significant growth, at Hunts Grove, has already occurred; and
- To compensate for the loss in housing numbers resulting from the reconsideration of these three strategic sites we suggest a much broader portfolio of sites be included in the plan including sites that can be delivered without the large scale infrastructure that the current strategic allocations require.
- 3.20 In our view, a broader portfolio of sites is required to achieve a balanced range of site sizes and types which will allow development to come forward in future years to meet the need required. Currently we do not consider the portfolio, with its significant over reliance on strategic sites, meets the Economic Objective set out in the NPPF (Paragraph 8) to:

'help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth'.

- 3.21 When considering the four different spatial options set out in the 'Additional Housing Options' consultation paper for allocating additional housing land therefore, we are of the strong opinion that Option A (intensifying existing allocations) is not credible unless there has been significant technical work and masterplanning undertaken to demonstrate the increase in units is achievable without resulting in adverse effects, as otherwise it will involve placing further pressure on existing allocations, mainly strategic in scale, to deliver the housing needed to ensure the plan is sound.
- 3.22 This does not achieve the NPPF's guidance which requires a balanced portfolio of sites to be delivered and that the strategy be underpinned by evidence because the evidence around such a strategy (the Lichfield's 'Start to Finish' paper in particular) suggests it will push housing delivery to the back end of the plan period which is not an effective and justified strategy, and is therefore unsound.
- 3.23 We agree that Cam has a number of everyday facilities and services which make it a sustainable location for growth. However, it is our view that this is too heavily focused on land to the north-west and north-east of the town, with credible and sustainable options ignored to the west, south and east.

### 4.0 **COMMENTS ON SPECIFIC ALLOCATIONS**

### Cam / Wisloe

- 4.1 There is an existing allocation in Cam for 450 dwellings to the north-east which has been granted planning permission under application ref: S.15/2804/OUT, of which 3 dwellings have been completed to date, according to the most up-to-date 5YHLS paper. The Local Plan Review seeks to allocate a further 700 dwellings under the 'Cam North West' allocation and 180 dwellings at the 'Cam North-East Extension', equating to a strategic allocation of 1,604 homes over the next 20 years.
- 4.2 In addition to this, the proposed allocation at Wisloe for 1,500 also lies in close proximity (just circa 800m from Cam's boundary) to the northern edge of Cam and effectively will be the same market. The brings a total of 3,180 dwellings over the next twenty years which is a significant expansion of this settlement and in our view an oversupply in a tightly defined geographic area. This would be better distributed across a broader range of sites in different locations around the settlement to encourage competition in the market and ensure homes are delivered in a timely manner.
- 4.3 We do not consider that the allocation at Wisloe is credible at this time for a number of reasons.

### Deliverability

4.4 Firstly, the land ownership plans and promotion material submitted to date is extremely limited and no technical evidence appears to have been provided to underpin it's ability to be viable and deliverable. An extract of the land ownership plan is below; whilst the document states it is 'jointly' owned by the Ernest Cook Trust and Gloucestershire County Council (GCC) this is somewhat misleading as they actually own different land parcels which make up the site.

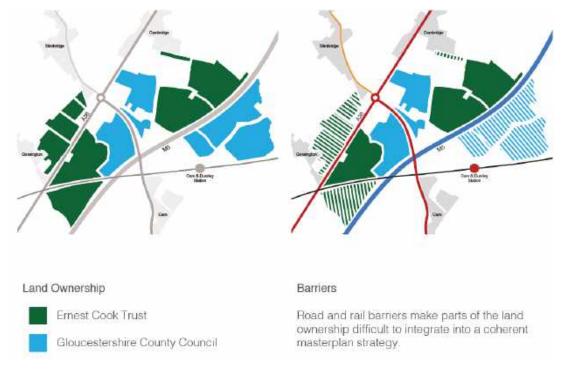


Figure 4. Extract of Wisloe Garden Village promotion material which shows the different land ownerships

- 4.5 It is also unclear from the information available whether any sort of agreement has been reached between the owners in respect to equalisation, to ensure the site will be delivered comprehensively with infrastructure properly planned and paid for, rather than in a piecemeal fashion. There is no framework masterplan available within the Vision Document which shows how the constraints have informed the layout for the site, and that the delivery of 1,500 is actually achievable. There also appears to be no partnership with a housebuilder or an affordable housing provider to deliver these houses.
- 4.6 Accordingly, we have significant issues with this allocation given the clear lack of evidence associated with it relating to viability or deliverability.

### Land Uses Proposed

4.7 Paragraph 2.52 of the Draft Local Plan Review 2019 states that 'the latest job forecasts for the District suggest the need to plan for between 2,300 and 6,300 net new jobs'. This is a very broad target and it is our view that SDC needs to be planning for the higher level of jobs to have an ambitious plan that will address issues of out-commuting to other areas in the region. It is then stated that 14.4 hectares of employment land will need to be delivered but this is not translated into numbers of jobs; it is therefore unclear whether the targets set out in paragraph 2.52 are being achieved.

- 4.8 According to the Settlement Role and Function Study Update (2018) prepared by SDC we note that Cam and Dursley currently has an imbalance in respect to jobs and economically active people, with a ratio of 0.47 jobs to 1 economically active resident. Therefore, any development in this location should seek to redress the imbalance of jobs and workers and reduce the level of out-commuting to other settlements which contributes to significant CO2 emissions and congestion arising from those travelling to and from work via private car.
- 4.9 The significant allocations at Cam and Wisloe therefore should be including employment land within them, currently we note that the extent of this is extremely limited and our view is that the delivery of these sites will result in significant numbers of economically active people having to travel outside of the settlement for work. This needs to be rectified either through removing these sites (which for other reasons, we do not think Wisloe is credible anyway) or the policy requirements changed to include further allocations of employment land. In turn, this will likely have a knock-on effect on the masterplanning for these sites and a reduction in their potential housing yields and as a result we consider that further smaller-scale allocations are required to compensate.
- 4.10 We have calculated this based on a number of reasonable assumptions which are as follows:
  - According to the Settlement Role & Function Study prepared by SDC, there were 4,150 local workers (economically active people) and 1,980 local jobs in 2018, equating to a ratio of 0.47: 1.
  - Within the Draft Local Plan 2019 (Table 1, page 12), it states that there are 53,078 dwellings in Stroud and 66,700 economically active people, equating to a ratio of 1.25 economically active resident per dwelling;
  - National statistics state there are 24.4 million dwellings (Dwelling Stock Estimates 2019) and 34.1 economically active people (NOMIS labour market), equating to a ratio of 1.4 economically active residents per dwelling;
  - The new allocations at Cam (880 dwellings) plus Wisloe (1,500 dwellings) therefore results in between 2,975 and 3,332 economically active people coming to the area (using either a ratio of 1.25 or 1.4). In addition, the existing allocation at NE Cam will produce a further 563 630 local workers because this is yet to be built out.
- 4.11 General guidance from the Roger Trym Report (2004) states that only a third of any employment allocation land take is actually used for employment purposes. Therefore, despite the existing allocation for NE Cam incorporating 10 hectares of employment land in the policy requirements, the masterplan for the application only shows 34,665m² of employment space for B1, B2, and B8 purposes, which is significantly lower.

- 4.12 Taking an average of the Employment Densities Guide 2010 full-time employee per m² for these uses, this equates to 990 jobs. The allocation at Wisloe incorporates 5ha of land taking the same assumptions, this will equate to circa 430 jobs. The other allocations at Cam do not include any employment land provision.
- 4.13 On a very basic level therefore, the proposals at Cam when completed could provide a total of 8,000 economically active residents in an area with only 3,400 jobs available, worsening the ratio of jobs to workers to 0.42: 1, further exacerbating the issue of out-commuting, an outcome which national planning policy seeks to avoid. It should also be noted that the Scoping Report issued for the north-western allocation at Cam states that they intend to deliver 1,100 dwellings at this allocation, rather than 880, which means this issue could be even further exacerbated.
- 4.14 The plan needs to be more ambitious in its ability to address this issue if SDC are serious about addressing the Climate Change Emergency; in our view the current strategy for the Cam area is an unsustainable approach and will exacerbate existing problems associated with out-commuting. This does not appear to have been considered in any of the representations or work undertaken to date by SDC and has not been considered from a masterplanning perspective in terms of land-take by the promoters. We consider that once this is taken into consideration these allocations will need to include larger levels of employment land which in turn will reduce housing yields. Smaller allocations will be required in other locations to compensate for this loss, such as land east of Taits Hill Road.
- 4.15 We also have concerns relating to the technical work underpinning the allocation at Wisloe and the constraints associated with the land, including highways, landscape, agricultural land, noise, and utilities.

### Highways Impact

- 4.16 As highlighted above, Cam is going to experience a significant amount of development over the next twenty years. In addition, the allocation of land at Wisloe will put further pressure on the existing highways and to date we have seen no evidence to demonstrate that this will not cause significant adverse effects on the road network from the provision of over 3,000 dwellings at this location.
- 4.17 We note that whilst improvements to the north-bound on-slip at Junction 13 of the M5 were secured as part of an application in 2014, the Infrastructure Delivery Plan (2020) notes that

traffic at the junction is expected to increase 'substantially'. The impact of additional allocations in this area is likely to significantly burden this junction to around 90% capacity in the morning peak and 92% capacity in the evening peak.

4.18 Whilst some mitigation options have been considered the proposed improvements are yet to be agreed with Highways England and this could present a significant constraint to development in this location.

### Landscape / Coalescence

4.19 The allocation at Wisloe does not appear to have been assessed as part of any landscape sensitivity assessment undertaken by SDC. The evidence underpinning the allocation in this regard is therefore significantly lacking – as the map below shows the last work undertaken was in 2016 and did not assess any land beyond the M5 to the north-west. The 2019 update does not reference the land at Wisloe and the site does not appear to have been assessed in landscape terms. The evidence prepared by the promoters to date is also extremely limited, with the exception of the vision document which states "the surrounding is very flat with ground only rising another 2-3km to the east. This allows long distance views to the horizon. On site, hedgerows are fragmented and poor quality". It can be seen from the image below that the land on the south-eastern edge of Slimbridge was given a medium/high sensitivity to change in 2016 – it is therefore possible that the land proposed as part of the allocation at Wisloe also has a similar sensitivity, or potentially higher.

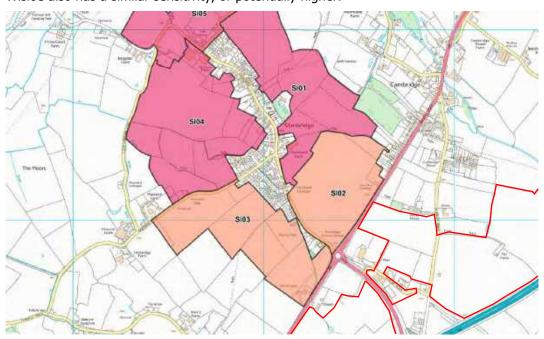


Figure 5. Extract of SDC's Landscape Sensitivity Assessment 2016 (part of Wisloe allocation shown in red) – no updates appear to have been undertaken in support of the Local Plan Review

- 4.20 Before any decision on such a large-scale allocation is made a full and objective assessment of the landscape sensitivity of the site needs to be undertaken by SDC which would inform the masterplan of any constraints. Without this information, it is unclear how credible it is to say that the 1,500 dwellings will be delivered without significant adverse landscape impacts.
- 4.21 Further to this, the proposed allocation at Wisloe sits between existing settlements, including Slimbridge, Cambridge, and Cam / Dursley. No assessment of the issue of coalescence, or perceived coalescence, appears to have been undertaken. Again, there could be significant negative impacts which are yet untested in regard to this issue.

### Agricultural Land Quality

4.22 The majority of the land appears to be Grade 2 Agricultural Land Quality, as shown below in figure 6 (MAFF data, extract taken from ArcGIS mapping system). We note the Wisloe Action Group's previous representations which state that an independent assessment has been undertaken by Soil Environmental Services Ltd which states the land is Grade 3b – we have been unable to obtain a copy of this but would raise this as a potential constraint to the land's development. Grade 2 land is considered to be the Best and Most Versatile Agricultural Land and The NPPF advises against its loss for development (see paragraph 170).



Figure 6. Extract of Agricultural Land Quality Maps which show the majority of the Wisloe allocation is Grade 2 (light blue) with a small proportion Grade 3 (approximate site area shown in red)

### Noise

4.23 We have been unable to find any technical assessment of noise issues at the site despite there being reference to such an assessment being made in the Peter Brett Associates (now Stantec) representations. Whilst we don't believe that this will create an undeliverable scheme it does present a constraint to the development and it is highly likely that a substantial buffer, bund and / or barrier will need to be created adjacent to the M5 to ensure there will be no adverse impact in terms of amenity on future local residents. This in turn will have a knock-on effect on the masterplan for the site and we question whether 1,500 is actually achievable once this constraint is taken into account.

### **Utilities**

4.24 We note that there are a number of utilities services which cross the bulk of the land at Wisloe, none of which have been referenced as a constraint in the promotion material put forward by the promoters of the land. This includes a High Pressure Gas Main (Wales and West Utilities (WWU) controlled) and overhead electricity cables owned by Western Power Distribution (WPD). These are shown on the maps below in figures 7 and 8.



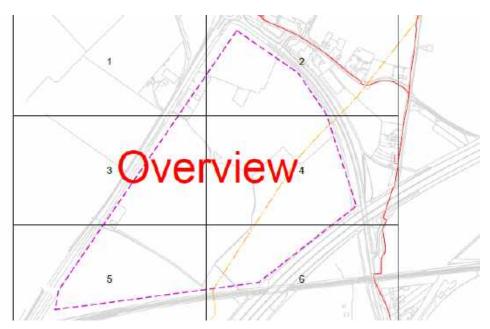


Figure 7. Route of High Pressure Gas Pipe owned by WWU crossing the allocation at Wisloe (shown with orange broken line)



Figure 8. Extract of WPD showing overhead lines / underground cables owned by WPD (red line)

4.25 We can find no evidence of these constraints being considered and how it will impact the masterplan for the allocation, nor any evidence that discussions have been held with the various utilities companies to ascertain how this will be addressed and if relocation is required how much this will cost and how it will be paid for. As such, we again question whether the site is deliverable in the format currently being suggested or whether this will result in a major constraint to the development and therefore the number of homes being able to be delivered in this location.

Conclusion on the allocation at Wisloe

4.26 Consequently, we consider that there is an insufficient amount of evidence which underpins the allocation at Wisloe. The limited technical work prepared to date means that its allocation for 1,500 dwellings is unjustified and it cannot be said with any certainty that it can be delivered taking into account the various constraints that apply to the land. We are therefore of the opinion that this allocation should be removed from the Draft Local Plan Review.

### **Sharpness**

4.27 Land at Sharpness is separated into two allocations – Sharpness Docks for 200 dwellings and Sharpness for 2,400 homes. As set out within the introduction we have concerns over the lack of technical evidence to date and the commercial viability of this allocation.

Sustainable Transport Links

- 4.28 Our primary concern relating to this allocation is the unsustainable location of the site, as highlighted in the evidence presented by Stagecoach buses as part of the Regulation 18 consultation to the Local Plan.
- 4.29 In particular we have picked up on the comments by them which state the following:

"We have already made plain to the Councils, as a major rail and bus operator (including of tram and tram-trains) that **we see no business case for such links** [to Sharpness] principally because this very isolation means that they could not credibly offer enough residents a sufficiently attractive and relevant choice to begin to defray the very high fixed costs of operation, whatever delivery mode was used"....

"As far as the Sharpness Branch Line is concerned, draft policy 5.1 goes as far only to state that the County will "protect the freight lane at Sharpness for future uses". This is no more practical value than the effective policy that the rail industry has had for the line for over 25 years... Simply put, improved services and facilities on the railway through Stroud District lie beyond the power of any local stakeholder to deliver, and there are no well-defined or funded rail industry plans at this time to bring any of the aspirations forward."

"Given the way that the railway has been a key articulating and structuring principle behind some major aspects of the Local Plan strategy, not least the new town at Sharpness Vale, justified until very recently by the claims that it could be sustainably be facilitated by the reopening of the Sharpness Branch, this ought to give both the Councils pause for some very serious thought indeed".

"... We would be quite astonished if the GRIS has concluded that re-opening the Sharpness Branch line to passenger rail services will ever present a justifiable business case, especially when to do so would prejudice future capacity and frequency upgrades on the whole line between Bristol, Gloucester and beyond, serving a vastly wider range of potential trip demands".

4.30 The evidence presented by one of the key bus operators in the District is particularly damning and we have serious concerns over the credibility of Sharpness as an allocation if there is no bus operator willing to provide services to and from the area. The Sharpness Growth Point Transport Strategy undertaken on behalf of Green Square by Peter Brett Associates (now Stantec) states that 'the provision of a comprehensive bus strategy will be vital to ensure the development at Sharpness encourages residents, employees and visitors to use sustainable development modes... it is likely that at least one new bus service will be required' (our emphasis). Without this therefore, it is our view that the proposals are unviable and will not adequately contribute to sustainable transport goals. As Stagecoach highlight, whilst Gloucestershire County Council may provide some services, these are "policy-driven rather than demand-driven service designs" (page 17 of their comments), meaning that they only provide very basic routes for essential needs, i.e. those that cannot drive a car. We therefore fail to see how the allocation of land at Sharpness will encourage sustainable transport provision and respond to the Climate Change Emergency.

**Viability** 

- 4.31 In light of the above which in our view is significant and damning evidence that there will be no extensive bus provision at the site, we have also examined the general viability of the scheme at Sharpness in terms of other infrastructure provision. This includes the re-opening of the railway line for a regular service to Cam & Dursley and onwards to Gloucester, and localised road improvements.
- 4.32 We have already set out that there is a lack of jobs available at Cam & Dursley compared to economically active persons which will be exacerbated by the allocations proposed; therefore, it seems illogical to re-open the train line and focus on this connection when the key connectivity will need to be to larger settlements, such as Bristol, which is highlighted in the transport strategy report prepared by Stantec.

4.33 The promoters of land at Sharpness only discuss localised road improvements as part of the development proposed, when, due to this lack of connectivity by rail to the settlements residents will actually need to travel to for work, will force them to travel via private car. This will exacerbate existing issues an create a significant strain on Junctions 13 and 14 of the M5, none of which appears to have been considered in the limited technical work undertaken to date.

4.34 There is also limited evidence to demonstrate that the re-opening of the rail line is feasible, in fact we note the following from the Network Rail representations submitted in January 2020 which state:

'It should be noted that whilst Network Rail is happy to work with the Council and developer to progress this, until the various feasibility studies have taken place, including how this would fit within he timetable, we cannot guarantee this would be plausible. Should the provision of this service and station be feasible, this would be subject to third-party funding'.

- 4.35 This is significant and suggests that despite the proposals being a draft allocation since November 2018 there has been no progression on these discussions with Network Rail to provide any confidence that the re-opening of this line is achievable. Their comments also highlight that this will be subject to third party funding; it is not clear whether this will be government funding or developer funded, again which causes significant concerns that the project may not be viable.
- 4.36 Within the Peter Brett Associates Sharpness Growth Point Transport Strategy prepared in 2017, which includes the vital evidence on the suggested infrastructure requirements for the development, they state that the following would be required:
  - Upgrade the existing single-track route, which is considered to be unsuitable for a regular passenger service and would require a full upgrade along the 6km length of track;
  - Re-establishing the Berkeley loop, which allows for trains to travel south to Bristol
    which would require a rail bridge over the A38 or a bridge to carry the A38 over the
    railway; and
  - A minimum of one new station to be located in the centre of the proposed development.
- 4.37 This is a significant level of infrastructure that will require many millions of pounds in investment and the proposals to date put forward by the promoters have only suggested that

the line will be re-opened to Cam & Dursley. Peter Brett Associates stated that the above were minimum requirements; without the provision of a good quality rail network to Bristol and a commitment that the developers of this site will be able to fund it without causing viability concerns, including the provision of affordable housing, we fail to see how this is a sustainable option for growth.

4.38 We therefore consider that land at Sharpness should be removed as an allocation because there is little to no evidence demonstrating that the infrastructure required to make it sustainable will come to fruition and there is no viability evidence put forward by the developers of this site to suggest how the infrastructure will be funded.

### **Moreton Valence**

- 4.39 This site lies within close proximity to the initial plan review strategic allocation of land South of Hardwicke (G1) and the additional expansion to Hunts Grove (PS30). We have not seen any robust evidence to suggest that locating such a large amount of development in the same geographical area is commercially viable and will not lead to these various sites competing with each other to a degree that will slow delivery rates and potentially make the delivery of infrastructure to serve them difficult.
- 4.40 The development proposals for the Land to the South of Hardwicke (G1) are very well advanced and the site is supported by a detailed and fully informed constraints and opportunities plan, as well as illustrative masterplan options to demonstrate how the site could be sustainably developed. In addition, EIA Screening & Scoping has been submitted and a response from SDC has confirmed that an EIA is required. A planning application is currently being prepared; therefore, this site should remain in the plan.
- 4.41 The new proposed allocation at Moreton Valence (PGP2), which would compete with site G1, is not underpinned by any robust evidence with no technical information available as part of this consultation. This is the opposite to the Whitminster proposals which are accompanied by such information.
- 4.42 Separate to the issue relating to the absence of any underpinning technical work, we have the following concerns about site PGP2:

- The site is within multiple ownerships and it is our understanding that it is not
  associated with a developer, nor has it actively been promoted by a consortium of
  landowners to the Council in any co-ordinated or meaningful way. Development
  proposals for the site are therefore not well progressed.
- The site represents a fragmented potential growth point, with intervening land in multiple ownerships severing the proposed site, and is not capable of being connected across all land parcels and therefore does not allow for a comprehensive development to be planned for or delivered.
- The land is subject to both fluvial and surface water flood risk as figures 9 and 10 below show. NPPF policy (para 155 in particular) requires that such areas should be avoided, and both the surface water and fluvial flow paths sever the site and exacerbate our concerns regarding connectivity and comprehensive development.



Figure 9. Extent of Surface Water Flooding

Figure 10. Extent of Fluvial Flooding

4.43 Therefore, we consider that site G1 should remain within the plan, but the removal of site PGP2 should be carefully considered.

### 5.0 OUR PREFERRED SPATIAL OPTION – ANSWERS TO SPECIFIC QUESTIONS

5.1 Taking the findings of the preceding sections of this statement we have set out our responses to the questions presented in the 'Additional Housing Options' consultation paper below.

# Question 1 – Which strategy option(s) would you support, if additional housing land is required?

5.2 As set out, we commend SDC for taking a pragmatic approach to the increase in housing numbers that will arise from MHCLG's revisions to the prosed standardised method. We therefore consider that additional housing land is required.

### Q1a - Option A Intensify

5.3 We have identified a range of factors that have not been properly considered in respect to some of the sites currently selected such as Wisloe and Sharpness (i.e. noise, utilities etc.) and can only accept such an approach where there has been technical work and a comprehensive masterplanning exercise carried out which demonstrates that an uplift in numbers is achievable without compromising the other objectives for the site, or resulting in adverse effects. Without this evidence, selecting this option would in effect be predetermining a strategy which is an unsound approach.

### Q1b - Option B Towns and Villages

5.4 We support this approach but suggest it is combined with another in a 'blended' approach.

### Q1c - Option C Additional Growth Point

5.5 We don't disagree with the proposition that a growth point can be delivered at Whitminster but it needs to replace currently unsound options, such as Wisloe and Sharpness. We do not consider that there should be further provision over and above what is already proposed as otherwise the plan will rely too heavily on strategic-scale sites and housing delivery will be heavily skewed to the latter part of the plan period, or not at all.

### Q1d - Options D Wider Dispersal

5.6 We again broadly agree with this approach but suggest it is combined with another in a 'blended' approach.

Q1e - Would you support a hybrid / combination option?

5.7 Yes

 ${\bf Q1f}-{\bf Can}$  you suggest another strategy / spatial option for the identification of

additional housing land?

5.8 See answers to Question 2.

Question 2- If you answered yes to Q1e above, please explain which of the spatial

options (A-D) you would like to see combined in a hybrid strategy, and why?

5.9 We consider that a blend of all options is the most appropriate, but in terms of allocating

additional sites this should be on the edge of settlements which are sustainable and have

access to everyday facilities and services, or have an interlinking role with another settlement

nearby that provides supporting facilities and employment. Intensification of existing

allocations can reasonably occur where there has been an evidence base and masterplanning

undertaken to confirm this.

5.10 Our views are that the strategy should involve the removal of land at Sharpness and Wisloe

due to them being unsuitable locations for development which are not underpinned by

technical evidence. The housing numbers lost from these unsustainable locations should then

be redistributed to a significant number of non-strategic scale site allocations such as land

east of Taits Hill Road, Cam, which can be delivered more quickly, ensuring a five-year housing

land supply is maintained and addressing the balance in portfolio of sites. This approach is

particularly required at Cam where currently there are significant levels of development being

planned for to the north-east and north-west.

Question 3 – Do you support the approach of identifying a reserve site or sites, if

housing development on the sites that will be allocated in the Local Plan should

fail to come forward as envisaged?

5.11 Yes, we agree with this approach, but the reserve capacity needs to be quantified. This

ensures further competition in the market and builds-in flexibility in the plan in accordance

with the NPPF, ensuring that the tests of soundness to be met and providing a strategy to

meet the area's objectively assessed need.

Question 4 — Which strategy option(s) would you support, if a reserve site (or sites) is required?

5.12 We have answered this question underneath at Question 5.

Question 5 – If you answered yes to question Q4e above, please explain which of the spatial options (B - D) you would like to see combined in a hybrid strategy, and why?

5.13 For similar reasons to the above, we consider that a blended option all options is required, where there is sufficient evidence to demonstrate that the sites are credible and viable. This is to ensure there is in-built flexibility to the plan and to ensure that sufficient homes and other development will be delivered to meet objectively assessed need over the plan period.

Question 6 – What should trigger a reserve site (or sites) coming forward?

- A delay in an allocated Local Plan site receiving planning permission?
- Failure to deliver housing at the built rates set out in the Local Plan?
- Another trigger
- 5.14 It is our view that it should be a combination of the options above, plus if a 5YHLS deficit is found to occur. This will allow for a reserve site to quickly come forward to supply any deficiencies in the delivery of homes in the plan.
- 5.15 For example, if the trajectory assumes that an allocated site will start delivering homes in 2023, in our view if this site hasn't received full planning permission by 2022 a reserve site should be triggered to plug the gap and shore up delivery.

Question 8 – Are there any other sites that you would like to be considered for future housing development?

5.16 We will go onto discuss the benefits of allocating land east of Taits Hill Road, Cam, in the next section of this statement. We consider this is an available and suitable location for development that can deliver housing within the next five years.

# Question 9 – Do you support or object to the development of the potential growth points identified, or any sites therein?

### 9b - PGP2 - Broad location at Moreton Valence

- 5.17 We do not support this proposed allocation for the reasons described earlier in this document, in summary our concerns are:
  - The site is within multiple ownerships and it is our understanding that the site is not
    associated with a developer, nor has it actively been promoted by a consortium of
    landowners to the Council in any co-ordinated or meaningful way. Development
    proposals for the site are therefore not well progressed.
  - The site represents a fragmented potential growth point, with intervening land in multiple ownerships severing the proposed site, and is not capable of being connected across all land parcels and therefore does not allow for a comprehensive development to be planned for or delivered.
  - The land is subject to both fluvial and surface water flood risk as figures? and?
     below show. NPPF policy (para 155 in particular) requires that such areas should be avoided, and both the surface water and fluvial flow paths sever the site and exacerbate our concerns regarding connectivity and comprehensive development.
  - No evidence has been prepared to demonstrate that providing another large source of supply in close proximity to two existing strategic allocations will not flood the market and lead to delay in housing delivery.

# Question 10 – Are there any other sites that you would like to be considered as a future growth point?

5.18 We do not consider that further growth points are needed; in fact, the number of strategic sites should be reduced to avoid an overreliance on this source of supply that has acknowledged extensive lead in times and funding challenges.

# Question 11 – Do you have any comments to make about the Sustainability Appraisal that accompanies this consultation document?

5.19 We do not have any comments regarding the additional Sustainability Appraisal work which accompanies the consultation document; however, we have some concerns over the original documents in support of the Local Plan which seems to underestimate the lack of credible transport options available at Sharpness.

### 7.0 LAND EAST OF TAITS HILL ROAD, CAM

### Introduction

- 7.1 Clifton Homes (SW) Ltd have a commercial agreement in place with the landowners of land east of Taits Hill Road, Cam. The land is identified on the site location plan which is enclosed as Appendix A to this document and amounts to a total of 5.53 hectares (13.68 acres) of land.
- 7.2 The site has been submitted previously in the Strategic Assessment of Land Availability (SALA) undertaken by SDC in 2019 and we have previously submitted representations in January 2020 to the Draft Local Plan.
- 7.3 The site comprises two parcels of agricultural land which are irregularly shaped and divided and bound by hedgerows. To the east is the main settlement of Cam.

### **Planning Status**

7.4 The site is not subject to any specific planning constraints, such as a Flood Zone, Conservation Area, National Park, SAC, or SSSI. The boundaries of the AONB lies to the south and west of Taits Hill Road.

### **Planning History**

7.5 There has been no previous planning applications for the site.

### **Access to Transport**

- 7.6 A technical note has been prepared by Key Transport Consultants who are advising Clifton Homes on highways matters in relation to the site. This supports these representations and can be found in Appendix E.
- 7.7 On Taits Hill Road are two bus stops with two services numbers 62 and X1. These carry services into the centre of Cam, Bristol, Berkeley, Newtown, and Dursely. The 62 runs every two hours Mondays to Saturdays (Stagecoach Service), and the X1 is a school service which runs Monday to Friday to Rednock School, Sharpness Primary School, and Square School.
- 7.8 On Dursley Road (a circa 8 minute walk), there are further services which includes the 65 and X11. The 65 goes to Woodfield / Draycott and runs every two hours.

7.9 There are therefore reasonable public transport options available meaning the use of the private car can be reduced in accordance with national planning policy.

### **Access to Facilities**

7.10 The site in close proximity to Dursley Rugby Club, Stinchcombe Cricket Club, Stinchcombe Village Hall, Quarry Chapel URC Church, café & deli store at The Leaf & Ground, the One Stop store on Phillimore Road, and allotments at Woodfield Road. These facilities all lie within circa 1km of the site (approximately a 10 – 12 minute walk), which complies with the Manual for Streets appropriate walking times / distances.

### **Highways**

- 7.11 As set out in the Key Transport technical note which can be found in Appendix E, a site access has been designed which meets the relevant standards in respect to adjacent highway speeds and is a safe and efficient way of accessing the site.
- 7.12 New footpath links are also provided within the site and linking out to adjacent pathways.

### **Ecology**

- 7.13 Ecology surveys of the site are ongoing and initial advice on biodiversity and protected species that was obtained following a site walkover and review of biodiversity records has informed them emerging master plan for the development.
- 7.14 The main recommendations are to retain and enhance the existing hedgerows, adding trees to these features where possible and keeping the steeper valley element of the site free from development to provide an enhanced area of habitat.
- 7.15 Initial discussions regarding creating a minimum 10% biodiversity net gain as part of the development have been held and our master planner and ecologist are confident that with the generous open spaces being proposed as part of the proposals this can easily be achieved.

### Flood Risk & Drainage

7.16 A separate technical note has been prepared by Vectos in respect to Flood Risk & Drainage; this can be found in Appendix F and should be read in conjunction with this statement. The

site lies within Flood Zone 1 and is therefore at a low risk from flooding; similarly there are no surface water drainage issues in accordance with the Government's Flood Maps for Planning.

- 7.17 Infiltration testing has been undertaken by Terra Firma. This has determined that infiltration is possible across the site and as such the drainage strategy has been based on this solution.
- 7.18 If required this could be supplemented by attenuation which will discharge into the existing stream along the north-east.
- 7.19 We therefore consider that an appropriate drainage strategy can be incorporated as part of the development in accordance with the NPPF.

### Landscape

- 7.20 As part of the 'Emerging Strategy' consultation undertaken between November 2018 January 2019, CBRE Ltd, the landowners' agent, submitted the site for assessment in the Strategic Assessment of Land Availability (SALA).
- 7.21 Stroud District Council have now assessed the site and have rejected it for the following reasons:

'The site is not suitable for development because of the likely high landscape impact; housing development would significantly extend the main settlement westwards, but would feel divorced from it due to the steep valley slopes, and would be further detrimental to the function of the area as a green / wildlife corridor. Employment development would appear incongruous and prominent and would be isolated from the main commercial areas. There are therefore potential impacts preventing sustainable development in this location'.

7.22 Accordingly, Tyler Grange were instructed to assess the site in respect of potential landscape impact, and have prepared an initial landscape advice plan in response, which can be found in Appendix G. An extract of this advice is provided below.



Figure 11. Extract of Tyler Grange's initial landscape advice (full advice provided in Appendix G)

- 7.23 Firstly, it should be noted that the site has existing residential development to both the east and west. Development in this location, fronting onto the main road, would be seen in the context of these existing built form and would therefore not materially affect views over the area from key viewpoints in the AONB, because these views of the site are already influenced by the urban context.
- 7.24 As can be seen in Tyler Grange's note, they advise that development should be kept to the parts of the site in closer proximity to the road, whilst retaining an open wildlife / habitat buffer along the eastern slope of the site. This would allow for an improved habitat corridor to be provided which would also be open to the public for recreational use.
- 7.25 Accordingly, we consider that through suitable urban design and masterplanning, which responds to the character of the landscape, the concerns raised by the Council can be overcome. This could also be put forward via suitable policy wording to ensure that no development occurs on the eastern slope and that this must be retained for an enhanced wildlife / habitat corridor.

- 7.26 The emerging master plan achieves these aims by allowing generous buffers to existing hedgerows that will be strengthened with planting to filter views of the proposed development and also provides a viewing avenue through the site from the road to the north, towards Stinchcombe Hill to the south.
- 7.27 We would anticipate a more sensitive level of development to be delivered here on the flatter circa 2.5 ha of the site (circa 60 dwellings) at a density of around 30 DPH, to allow suitable landscape buffers to be provided.

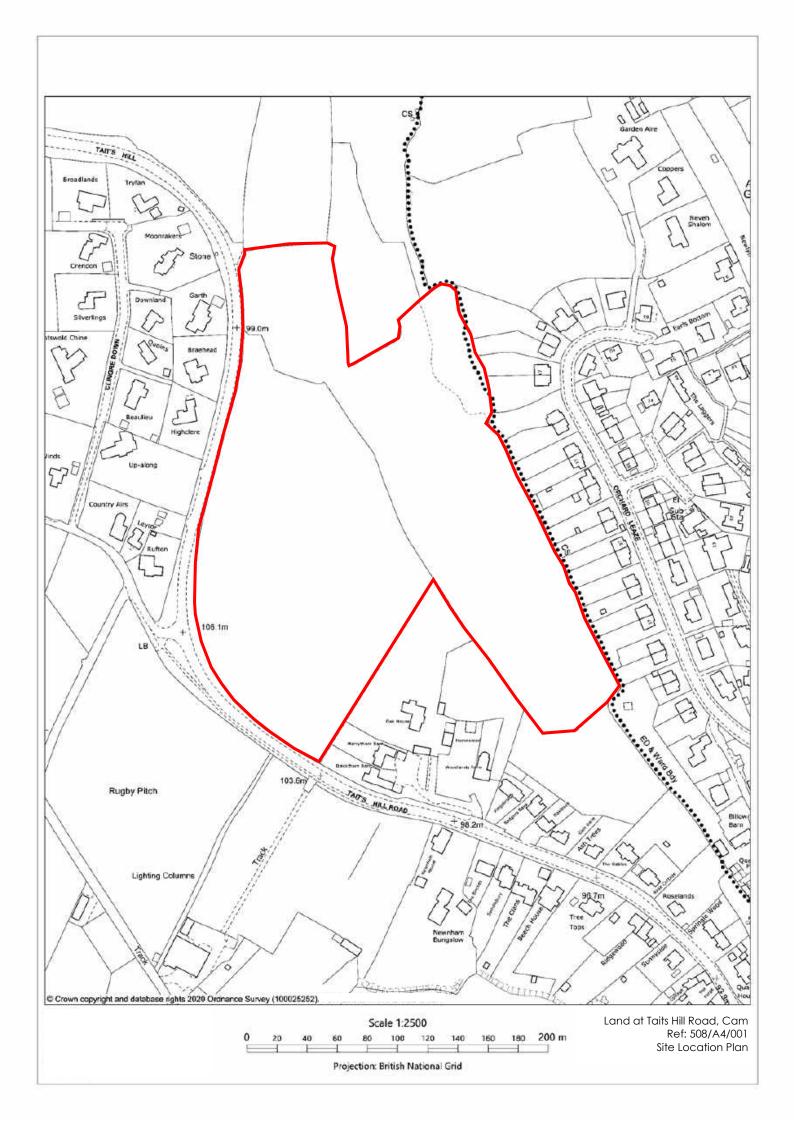
### Conclusion

- 7.28 As such, the technical work undertaken to date has not caused any significant concerns or presented any constraints to the development proposed and we do not consider that there would be any adverse impacts of a scheme for circa 60 units, including policy compliant affordable housing, in this location.
- 7.29 Accordingly, we would request that SDC re-consider the site for development in light of the technical advice prepared and consider allocating the site as an Additional Housing Option in the Local Plan Review.

### 8.0 **CONCLUSION**

- 8.1 In summary, we consider that the current Local Plan strategy relies too heavily on strategic-scale sites which have little evidence to underpin them. In particular we have significant concerns over the allocations proposed at Sharpness and Wisloe, and their ability to meet wider sustainability objectives. We also have concerns about the new proposed growth point at Moreton Valence.
- 8.2 It is our view that these sites should be removed to reduce the burden of pressure from the north-east and the north-west of Cam and instead smaller-scale allocations should be considered to the west, south and east, to distribute development more evenly and allow a flexibility in supply to come forward.
- 8.3 We consider that a 'blend' of Options B, C and D is the most appropriate route forward for allocating additional housing sites. Option A is credible only where there has been an extensive level of technical work undertaken and a masterplanning exercise which demonstrates that an uplift in numbers is achievable without there being significant adverse effects of undermining the viability of chosen sites.
- 8.4 With respect to land east of Taits Hill Road, technical work to date has not identified any significant constraints to the site's development, with the proposals underpinned by a landscape-led strategy to ensure there will be no adverse effects of the development.
- 8.5 We therefore conclude that land east of Taits Hill Road, Cam should be allocated for circa 60 dwellings and extensive parkland / recreation space, to achieve a mixed and balanced portfolio of sites in accordance with the NPPF as well as delivering homes in an accessible location adjacent to a major employer of Stroud District and in an area where there are already planned transport improvements.

# **APPENDIX A – SITE LOCATION PLAN**



APPENDIX B — CONCEPT PLAN / CONSTRAINTS AND OPPORTUNITIES PLAN	





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Site boundary

Indicative field/grassland

Existing tree/hedge planting

Indicative existing residential area

Existing field access point

Existing public footpath

Post and rail fence

Existing field gate

Existing stream

Existing site contours

Overhead electric cable Indicative direction of fall of land

Long range views into site

Long range views out from site Limited/short range views into site



CLIENT:
Grassroots Planning

PROJECT:
Land adjacent to Taits Hill, Dursley

DRAWING TITLE:
Constraints & Opportunities Plan

SCALE: DATE: DRAWN: 1:1000@A2 03/09/2020 JNM

DRAWING NUMBER: 13163/CON REVISION:





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Site boundary

Indicative existing residential area Indicative public open space

Existing tree/hedge planting

Existing building

New vehicular access point

Existing/proposed public footpath

Existing post and rail fence

Proposed residential development parcel

Proposed shared surface/ area

Primary vehicular movement route

Possible attenuation basin

CLIENT:
Grassroots Planning

PROJECT:
Land adjacent to Taits Hill, Dursley DRAWING TITLE: Concept Masterplan

SCALE: DATE: DRAWN: 1:1000@A2 03/09/2020 JNM

DRAWING NUMBER: 13163/MP1 REVISION:

# **APPENDIX C – FRAMEWORK MASTERPLAN**



Note:

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Legend

Recreational walking route



Key building

BIG PICTURE DESIGN

CLIENT: Grassroots Planning

PROJECT:

Land adjacent to Taits Hill, Dursley

DRAWING TITLE:

Framework Plan

SCALE: DATE: DRAWN: 1:1000@A2 12/12/2020 JNM

DRAWING NUMBER: REVISION: 13163/MP3

Scale Assist Bar (1:1000)

# APPENDIX D - ECOLOGY UPDATE NOTE

### TAITS HILL, CAM, STROUD **Ecological Constraints and Opportunities Plan**



phase 1 habitat survey: 07-Jul-2020

7x reptile surveys: Aug-Oct 2020

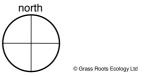
3x bat activity surveys: Jul-Aug 2020

CLIENT:

REF: 1297

REV:

SCALE:





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16.12.2020

# **APPENDIX E - HIGHWAYS NOTE**



### **Technical Note**

Title	Taits Hill, Dursley				
Prepared by	DRT	Checked by	Reviewed by		
Date	December 2020		Version	2.0	

### 1. INTRODUCTION

- 1.1. Key Transport Consultants Ltd (KTC) is instructed by Clifton Homes to provide transport advice in respect to a proposed residential development on land at Taits Hill, Dursley. The location of the site is just to the west of the built-up area and shown on the attached Figures 1 and 2.
- 1.2. The purpose of this Technical Note is to provide context to the transport issues and set out the proposed scope of the transport documents that would accompany the planning application with a view to agreeing the scope with Stroud Council/Gloucestershire County Council.
- 1.3. The proposal is for approximately 60 houses. Cycle and Car parking would be in line with the standards set out in Manual for Gloucestershire Streets.

### 2. SITE LOCATION & LOCAL TRANSPORT NETWORK

### **Local Transport Network**

- 2.1. Tait's Hill Road is a two-way road which extends from Tait's Hill to the north and Dursley Road to the south. Tait's Hill has a 30mph speed limit at the point where it becomes Tait's Hill Road. This speed limit is maintained until approximately 100m into Dursley Road when the speed limit increases to 40mph. Dursley Road leads north-west towards Cam which then meets the A4135. The A4135/ Dursley Road junction is a three-arm single lane mini roundabout. The A4135 leads north to Cam centre and south to Dursley centre.
- 2.2. North of site, after approximately 700m Tait's Hill becomes the B4066 which then leads to the A38 Bristol Road which provides links to Bristol and Gloucester and the M5.
- 2.3. Tait's Hill Road has street lighting from Dursley Road for approximately 350m. The remaining road from this point to Tait's Hill remains unlit.

### **Pedestrian and Cycle Facilities**

2.4. A continuous footway is provided on the southern side of Tait's Hill Road. Dursley Road has footways on both the north and south. The avenue has a footway provided on the south. A northern footway runs from Tait's Hill Road along The Avenue for some 30m. No footway is provided along Tait's Hill.

### 3. POLICY CONTEXT

### **National Planning Policy Framework**

3.1. Government sustainable transport policy is set out in the National Planning Policy Framework revised in July 2018 which states.

### "Promoting Sustainable Transport

- 102 Transport issues should be considered from the earliest stages of plan-making and development proposals, so that:
- a) the potential impacts of development on transport networks can be addressed;
- b) opportunities from existing or proposed transport infrastructure, and changing transport technology and usage, are realised for example in relation to the scale, location or density of development that can be accommodated;
- c) opportunities to promote walking, cycling and public transport use are identified and pursued;
- d) the environmental impacts of traffic and transport infrastructure can be identified, assessed and taken into account including appropriate opportunities for avoiding and mitigating any adverse effects, and for net environmental gains; and
- e) patterns of movement, streets, parking and other transport considerations are integral to the design of schemes, and contribute to making high quality places.
- 103. The planning system should actively manage patterns of growth in support of these objectives. Significant development should be focused on locations which are or can be made sustainable, through limiting the need to travel and offering a genuine choice of transport modes. This can help to reduce congestion and emissions, and improve air quality and public health. However, opportunities to maximise sustainable transport solutions will vary between urban and rural areas, and this should be taken into account in both plan-making and decision-making.
- 104. Planning policies should:
- a) support an appropriate mix of uses across an area, and within larger scale sites, to minimise the number and length of journeys needed for employment, shopping, leisure, education and other activities;
- b) be prepared with the active involvement of local highways authorities, other transport infrastructure providers and operators and neighbouring councils, so that strategies and investments for supporting sustainable transport and development patterns are aligned;
- c) identify and protect, where there is robust evidence, sites and routes which could be critical in developing infrastructure to widen transport choice and realise opportunities for large scale development;
- d) provide for high quality walking and cycling networks and supporting facilities such as cycle parking (drawing on Local Cycling and Walking Infrastructure Plans);
- e) provide for any large scale transport facilities that need to be located in the area, and the infrastructure and wider development required to support their operation, expansion and contribution to the wider economy. In doing so they should take into account whether such development is likely to be a nationally significant infrastructure project and any relevant national policy statements; and



- f) recognise the importance of maintaining a national network of general aviation airfields, and their need to adapt and change over time taking into account their economic value in serving business, leisure, training and emergency service needs, and the Government's General Aviation Strategy.
- 105. If setting local parking standards for residential and non-residential development, policies should take into account: a) the accessibility of the development;
- b) the type, mix and use of development;
- c) the availability of and opportunities for public transport;
- d) local car ownership levels; and
- e) the need to ensure an adequate provision of spaces for charging plug-in and other ultra-low emission vehicles.
- 106. Maximum parking standards for residential and non-residential development should only be set where there is a clear and compelling justification that they are necessary for managing the local road network, or for optimising the density of development in city and town centres and other locations that are well served by public transport (in accordance with chapter 11 of this Framework). In town centres, local authorities should seek to improve the quality of parking so that it is convenient, safe and secure, alongside measures to promote accessibility for pedestrians and cyclists.
- 107. Planning policies and decisions should recognise the importance of providing adequate overnight lorry parking facilities, taking into account any local shortages, to reduce the risk of parking in locations that lack proper facilities or could cause a nuisance. Proposals for new or expanded distribution centres should make provision for sufficient lorry parking to cater for their anticipated use.

### Considering development proposals

- 108. In assessing sites that may be allocated for development in plans, or specific applications for development, it should be ensured that:
- a) appropriate opportunities to promote sustainable transport modes can be or have been taken up, given the type of development and its location;
- b) safe and suitable access to the site can be achieved for all users; and
- c) any significant impacts from the development on the transport network (in terms of capacity and congestion), or on highway safety, can be cost effectively mitigated to an acceptable degree.
- 109. Development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.
- 110. Within this context, applications for development should:
- a) give priority first to pedestrian and cycle movements, both within the scheme and with neighbouring areas; and second so far as possible to facilitating access to high quality public transport, with layouts that maximise the catchment area for bus or other public transport services, and appropriate facilities that encourage public transport use;



- b) address the needs of people with disabilities and reduced mobility in relation to all modes of transport;
- c) create places that are safe, secure and attractive which minimise the scope for conflicts between pedestrians, cyclists and vehicles, avoid unnecessary street clutter, and respond to local character and design standards;
- d) allow for the efficient delivery of goods, and access by service and emergency vehicles; and
- e) be designed to enable charging of plug-in and other ultra-low emission vehicles in safe, accessible and convenient locations.
- 111. All developments that will generate significant amounts of movement should be required to provide a travel plan, and the application should be supported by a transport statement or transport assessment so that the likely impacts of the proposal can be assessed.

### Achieving appropriate densities

- 122. Planning policies and decisions should support development that makes efficient use of land, taking into account:
- a) the identified need for different types of housing and other forms of development, and the availability of land suitable for accommodating it;
- b) local market conditions and viability;
- c) the availability and capacity of infrastructure and services both existing and proposed as well as their potential for further improvement and the scope to promote sustainable travel modes that limit future car use:
- d) the desirability of maintaining an area's prevailing character and setting (including residential gardens), or of promoting regeneration and change; and
- e) the importance of securing well-designed, attractive and healthy places.
- 123. Where there is an existing or anticipated shortage of land for meeting identified housing needs, it is especially important that planning policies and decisions avoid homes being built at low densities, and ensure that developments make optimal use of the potential of each site. In these circumstances:
- a) plans should contain policies to optimise the use of land in their area and meet as much of the identified need for housing as possible. This will be tested robustly at examination, and should include the use of minimum density standards for city and town centres and other locations that are well served by public transport. These standards should seek a significant uplift in the average density of residential development within these areas, unless it can be shown that there are strong reasons why this would be inappropriate;
- b) the use of minimum density standards should also be considered for other parts of the plan area. It may be appropriate to set out a range of densities that reflect the accessibility and potential of different areas, rather than one broad density range; and
- c) local planning authorities should refuse applications which they consider fail to make efficient use of land, taking into account the policies in this Framework. In this context, when considering applications for housing, authorities should take a flexible approach in applying policies or guidance



relating to daylight and sunlight, where they would otherwise inhibit making efficient use of a site (as long as the resulting scheme would provide acceptable living standards)."

### Planning Practice Guidance

3.2. The Planning Practice Guidance has been updated and released online. The online resource makes reference to Transport Assessments where it is stated:

'The scope and level of detail in a Transport Assessment or Statement will vary from site to site but the following should be considered when settling the scope of the proposed assessment:

- information about the proposed development, site layout, (particularly proposed transport access and layout across all modes of transport)
- information about neighbouring uses, amenity and character, existing functional classification of the nearby road network;
- data about existing public transport provision, including provision/ frequency of services and proposed public transport changes;
- a qualitative and quantitative description of the travel characteristics of the proposed development, including movements across all modes of transport that would result from the development and in the vicinity of the site;
- an assessment of trips from all directly relevant committed development in the area (i.e. development that there is a reasonable degree of certainty will proceed within the next three years);
- data about current traffic flows on links and at junctions (including by different modes of transport and the volume and type of vehicles) within the study area and identification of critical links and junctions on the highways network;
- an analysis of the injury accident records on the public highway in the vicinity of the site access for the most recent three-year period, or five-year period if the proposed site has been identified as within a high accident area;
- an assessment of the likely associated environmental impacts of transport related to the development, particularly in relation to proximity to environmentally sensitive areas (such as air quality management areas or noise sensitive areas);
- measures to improve the accessibility of the location (such as provision/ enhancement of nearby footpath and cycle path linkages) where these are necessary to make the development acceptable in planning terms;
- a description of parking facilities in the area and the parking strategy of the development;
- ways of encouraging environmental sustainability by reducing the need to travel; and
- measures to mitigate the residual impacts of development (such as improvements to the public transport network, introducing walking and cycling facilities, physical improvements to existing roads.

In general, assessments should be based on normal traffic flow and usage conditions (e.g. non-school holiday periods, typical weather conditions) but it may be necessary to consider the implications for any regular peak traffic and usage periods (such as rush hours). Projections should use local traffic



forecasts such as TEMPRO drawing where necessary on National Road Traffic Forecasts for traffic data.

The timeframe that the assessment covers should be agreed with the local planning authority in consultation with the relevant transport network operators and service providers. However, in circumstances where there will be an impact on a national transport network, this period will be set out in the relevant Government policy.'

### **Local Policy**

### Gloucestershire's Local Transport Plan (LTP3) (2015-2031)

3.3. The Gloucestershire County Council (GCC) LTP3 is currently out for consultation but remains the current "living document' setting out the transport strategy for Gloucestershire up to 2031.

"It aims to influence how and when people choose to travel so that individual travel decisions do not cumulatively impact on the desirability of Gloucestershire as a place to live, work and invest.

'A resilient transport network that enables sustainable economic growth by providing door to door travel choices'"

### LTP3 Policy Document PD6 - Thinktravel

- 3.4. 'Thinktravel' is the brand name for Gloucestershire's smarter choices programme, designed to help people consider their travel choices and encourage use of more sustainable modes of transport. This encompasses behavioural and operational initiatives to encourage and support a smarter approach to journey decision making, planning and undertaking.
- 3.5. The outcomes of this behavioural change are a reduction in the number of single occupancy car trips, a greater awareness of travel choices and promotion of the 4Rs (Reduce, Retime, Reroute, Remode) to journeys to avoid the most congested times and locations on Gloucestershire's transport network.
- 3.6. Nationally and locally there is a growing understanding that, whilst (hard physical) transport infrastructure is necessary for a modern transport system, this needs to be supported by (soft behavioural or operational) smarter measures. These consist of a wide range of tools which provide people with the information, incentives and support to walk, cycle, use public transport or car share instead of travelling as a solo car user.
- 3.7. Policy LTP PD 6.1 outlines that the Thinktravel travel promotion and implements policies which include:
  - Work with its partners to reduce single occupancy car use by providing and promoting alternative travel choices to individuals through a variety of media types
  - Deliver campaigns to increase cycling, walking and public transport use across all segments
    of the population within Gloucestershire but targeting, in particular, those with the greatest
    propensity to use alternatives to the car
  - Work with local businesses, educational establishments and housing developers to secure appropriate travel plans to encourage sustainable travel

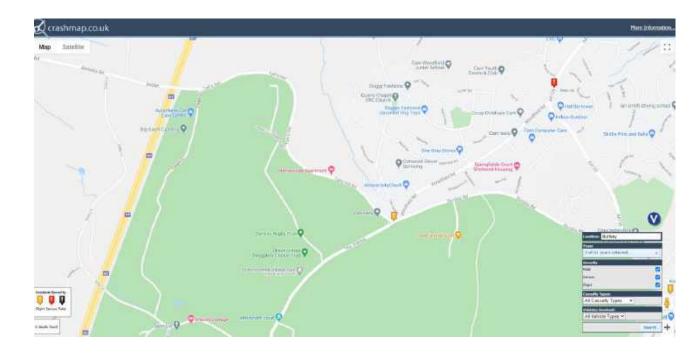


- Within Travel Plans, support the promotion of walking & cycling for journeys under 2km and 5km respectively. Promotional material will be issued alongside infrastructure improvements using methods that have been tested nationally and applied effectively through the Local Sustainable Transport Fund Programme in Gloucestershire
- Ensure accurate service availability, timetable information and location information is available
  at all bus stops and railway stations within the county and through the Thinktravel website
  (www.thinktravel.info). In addition GCC will continue to use social media to disseminate
  information and provide it in a variety of formats to meet customer expectations
- Maintain the phased introduction of Real Time Passenger Information systems where it is technically and financially viable to do so and; improving the quality of information provided at passenger waiting facilities, the Thinktravel travel information portal and other travel applications that may be provided through mobile phone based technologies
- Work with partners and providers to embrace technologies which secure benefits such as additional charging points for electric vehicles, the promotion of reduced carbon emissions transport, reduced traffic congestion and/ or which makes travel choice smarter and more sustainable
- 3.8. In addition, LTP PD 6.2 Managing car use from new developments GCC will liaise with Local Planning Authorities and developers to secure Development Plan compliant contributions from developers, businesses and local partners to deliver travel plans and promote smarter travel choices including marketing and incentives to encourage sustainable travel and ensure that realistic opportunities for travel choice are taken up in new developments. GCC will do this by implementing the following policy proposals:
  - To require the use of travel plans for new development in accordance with the Planning Practice Guidance (or subsequent related guidance). Where a development is deemed to require a Travel Plan to aid mitigating the scale of impact on the highway network
  - To use Personalised Travel Planning (PTP) as part of the toolkit of measures for delivering smarter travel choices, where appropriate, in new and existing residential developments
  - To secure, monitor and enforce Travel Plans for developments where such plans are deemed necessary and in compliance with Department for Communities and Local Government Planning Practice Guidance 2014
  - To promote car-sharing in order to encourage sustainable car use within new employment developments and in association with businesses within Gloucestershire.

### **HIGHWAYS SAFETY**

3.9. Details of Personal Injury Accidents (PIAs) recorded in the area will be obtained and considered. A plot of accidents obtained from Crashmap is provided below. Is shows that in the last three years (data to 2019) there has only been one reported injury accident in the vicinity of the site.





### 4. ACCESSIBILITY

- 4.1. This section considers accessibility by alternative modes from the development site to jobs, shops, services and local facilities identified in this section are shown on Figure 2.
- 4.2. The National Travel Survey (NTS): 2019 published in August 2002, provides details of all trips per person per year, and is shown in Table 6.1 below. This provides clear evidence of the relationship between distance and probability of different modes of transport. The analysis shows that walking is the dominant mode for trips under 1.6km (79.81%).
- 4.3. For distances over 1.6km but less than 3.2km, use of a car is the most popular mode of travel (58.9% for car driver and passenger), while walking is the second most popular mode, chosen by almost a third (31.03%).

Table 4.1: Proportion of Total Trips by Mode and Distance							
Modal Split by Distance							
Distance	Car Driver	Car Passenger	Bus	Train	Walk	Cycle	Other
0 - 1.6km	11.26%	6.58%	0.70%	0.0%	79.81%	1.06%	0.58%
1.6 - 3.2km	36.98%	21.94%	5.03%	0.07%	31.03%	2.40%	2.10%
3.2 – 8km	51.59%	27.22%	9.88%	0.63%	4.04%	2.40%	4.24%
All Journeys	39.89%	21.01%	5.28%	2.23%	26.23%	1.70%	3.66%

4.4. The Guide to Better Practice accompanying PPG13 Transport has been withdrawn since the publication of the Planning Practice Guidance. Nevertheless, section 2.05 of the withdrawn guidance is still considered relevant and states:



"Where distances exceed 1 mile (about 1.6km) only a small proportion of people will walk. Where distances exceed about 5 miles (8km) only a small proportion of people will regularly cycle, even where good facilities are provided. Other modes are less sensitive to distance, but motorised modes are rarely used for trips of around half a mile (0.8km) or less."

### 4.5. The NTS 2011 states the following:

"For trips to school under 1mile in length, walking was the most prevalent mode of travel for both primary and secondary school children, accounting for 84% and 89% of trips respectively. For longer school trips, the most popular mode for primary school children is by car, with 76% of 2 to 5 mile trips, and 80% of trips over 5 miles made by this mode. For secondary school pupils 53% of all trips of 2 to 5 miles in length, and 66% of trips over 5 miles are made by bus."

- 4.6. The transport report that will accompany the planning application will describe the existing situation including the characteristics of the local transport network, pedestrian and cycle facilities, and public transport services.
- 4.7. Local facilities and services will be identified on a plan with details of their relative distances from the development site. Local facilities include Cam Family butchers, hairdressers and One Stop convenience store some 900m walk (12 minutes) from the site on Phillimore Road. The recently opened Leaf and Ground to the south, some 900m walk (12 minutes) includes a café, delicatessen and takeaway.
- 4.8. Cam Woodfield Infants and Junior Schools are around a 1km walk (14 minutes) form the site to the east. Cam Nursery is also around 1km walk from the site.
- 4.9. Stinchcombe Village Hall is around 850m walk (12 minutes) and has exercise and yoga classes as well as meetings by various societies.
- 4.10. The distances to the facilities above are within 1 mile, and therefore based on National Travel Survey information, journeys are most likely to me made on foot.
- 4.11. Travelwest isochrone plots appended to this note show all of Cam is within a 30-minute walk of the site, and the cycling map shows Dursley is within a 20-minute cycle, and Sharpness, Berkeley and Cambridge are within a 30-minute cycle.

### **Public Transport**

4.12. The nearest bus stops to the site are just north of the site access where Tait's Hill becomes Taits Hill Road. There are no raised bus boarders, flags, timetables or shelters and we propose that the development contribute towards such improvements for the benefit of existing and new residents. Based on Google Maps, the stops are served by the 861, X1 and 62 services. It is therefore evident that a range of bus services serve the site and locating development here achieves the NPPFs aims of providing an alternative public transport option to the private car.



4.13. The public transport isochrone plot attached to this note shows that Wooton-under-Edge, Sharpness and Berkeley are within a 30-minute bus journey.

### 5. ASSESSING THE TRAFFIC IMPACT

5.1. TRICS is a database of traffic counts undertaken at various developments around the country. The TRICS database has been used to calculate a trip rate for the proposed development. Sites were selected with similar location characteristics. Sites in London were excluded due to the much higher level of public transport and in Ireland, due to differing transport policies that might have an impact on their trip rates.

### Residential Trips

5.2. In order to calculate trip rates that most accurately represented the area, TRICS was used to calculate people trip rates for private houses and is summarised in the table below.

Table 6.2: Proposed Private Houses Use									
	AM Peak (08:00 to 09:00) PM Peak (17:00 to 18:00)					AM Peak (08:00 to 09:00)			18:00)
	Arr	Dep	Tot	Arr	Dep	Tot			
Trip Rate -people	0.154	0.677	0.831	0.608	0.218	0.826			
Trips	9	41	50	36	13	49			

5.3. We have reviewed 2011 census data for the area which showed that 81% of residents travelled to work by car/van. When multiplied by the people trips calculated above, the following vehicle trips have been estimated.

Table 6.2: Proposed Private Flats Use						
	AM Peak (08:00 to 09:00)			PM Peak (17:00 to 18:00)		
	Arr	Dep	Tot	Arr	Dep	Tot
Trips	7	33	40	30	11	40

- 5.4. The table above shows that the development would generate roughly one car every 90 seconds in the peak hours.
- 5.5. For the planning application, workday destination Census data would be examined to distribute the traffic onto the wider road network. However, given the relatively low traffic flows, junction capacity assessments are not envisaged.



### **Site Access**

- 5.6. Drawing 1064-001 attached to this note shows the proposed access. The access has visibility splays of 2.4 x 43m in each direction. The access road has been drawn at 5.5m wide with footways on each side and radii of 10m.
- 5.7. Pedestrians would cross the road via an uncontrolled crossing to the footway on the western side.

### **Travel Plan**

5.8. A Travel Plan (TP) will be produced to cover the residential development.

### 6. CONCLUSIONS

- 6.1. The contents of this Scoping Note will be discussed in detail with Stroud Council/Gloucestershire County Council and to agree an appropriate approach and methodology to develop a suitable TS and TP for the site.
- 6.2. In summary the site offers a sustainable location for development in transport terms, being accessible by cycle or foot to a range of everyday facilities and public transport is a viable and attractive travel option. Furthermore, a safe and suitable access into the site has been designed. Therefore, it is our option there is no impediment in transport and highways terms to the site being either allocated for development in the emerging development plan, or granted planning permission in the shorter term to assist the council in demonstrating a five year housing land supply.

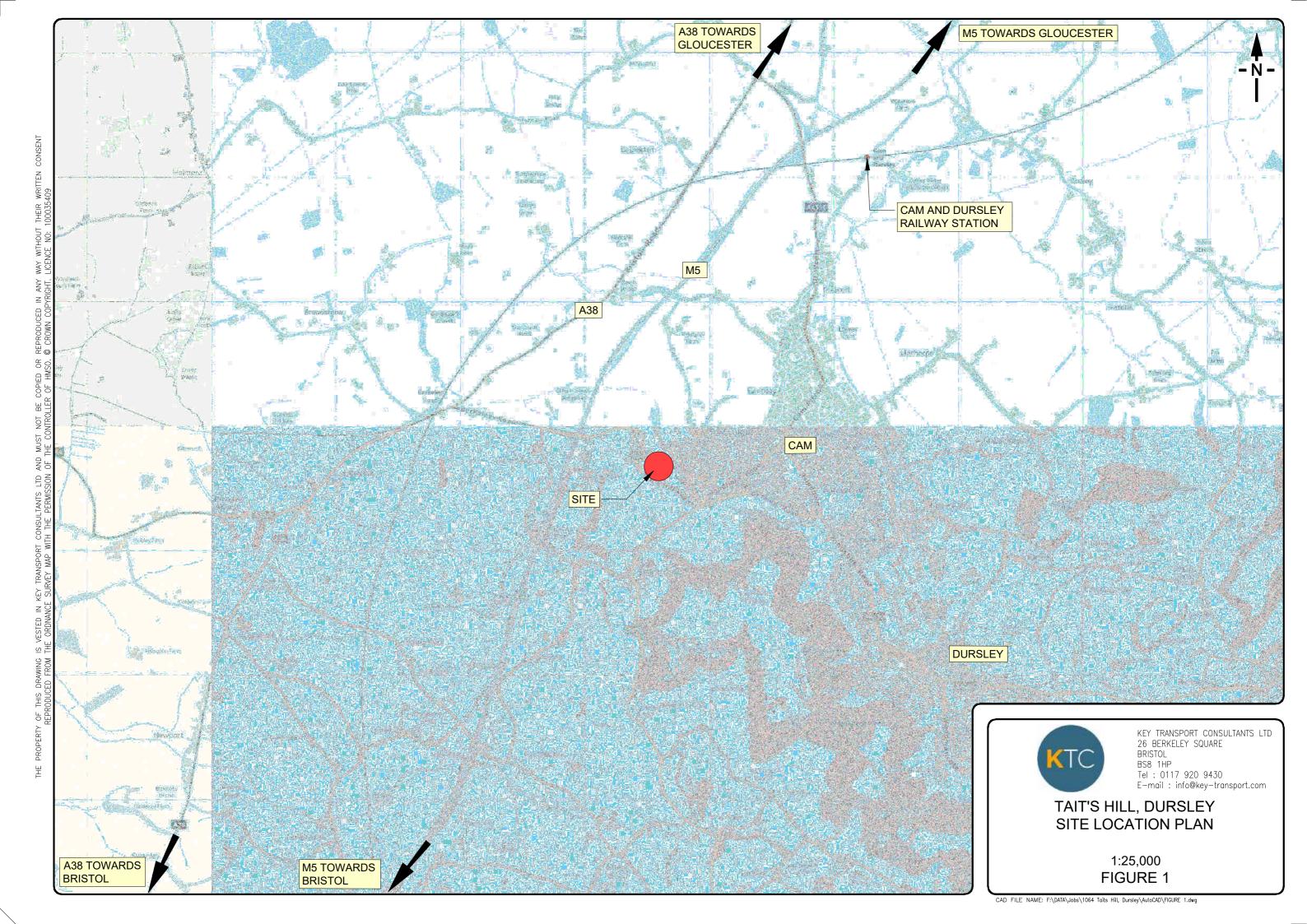
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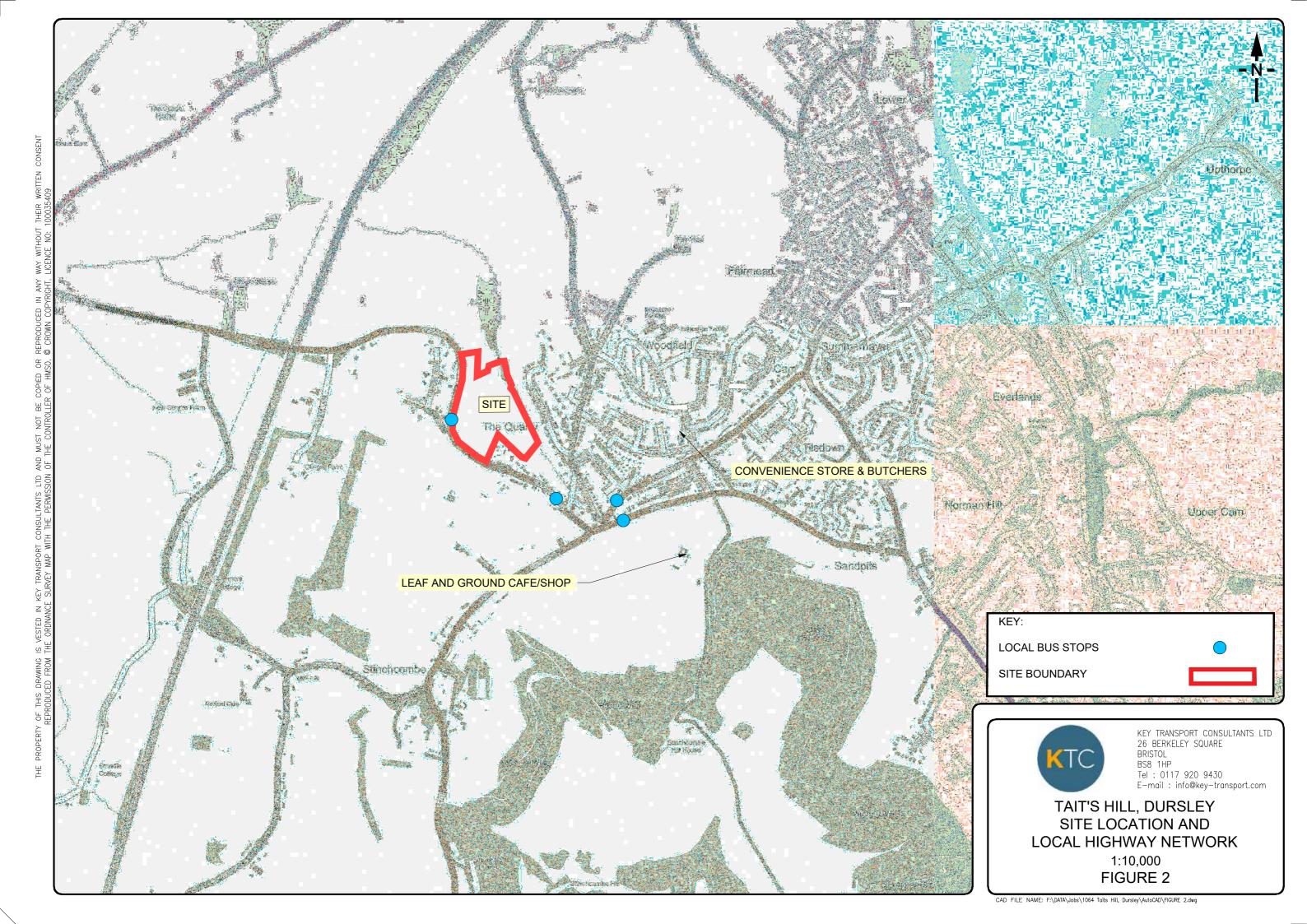
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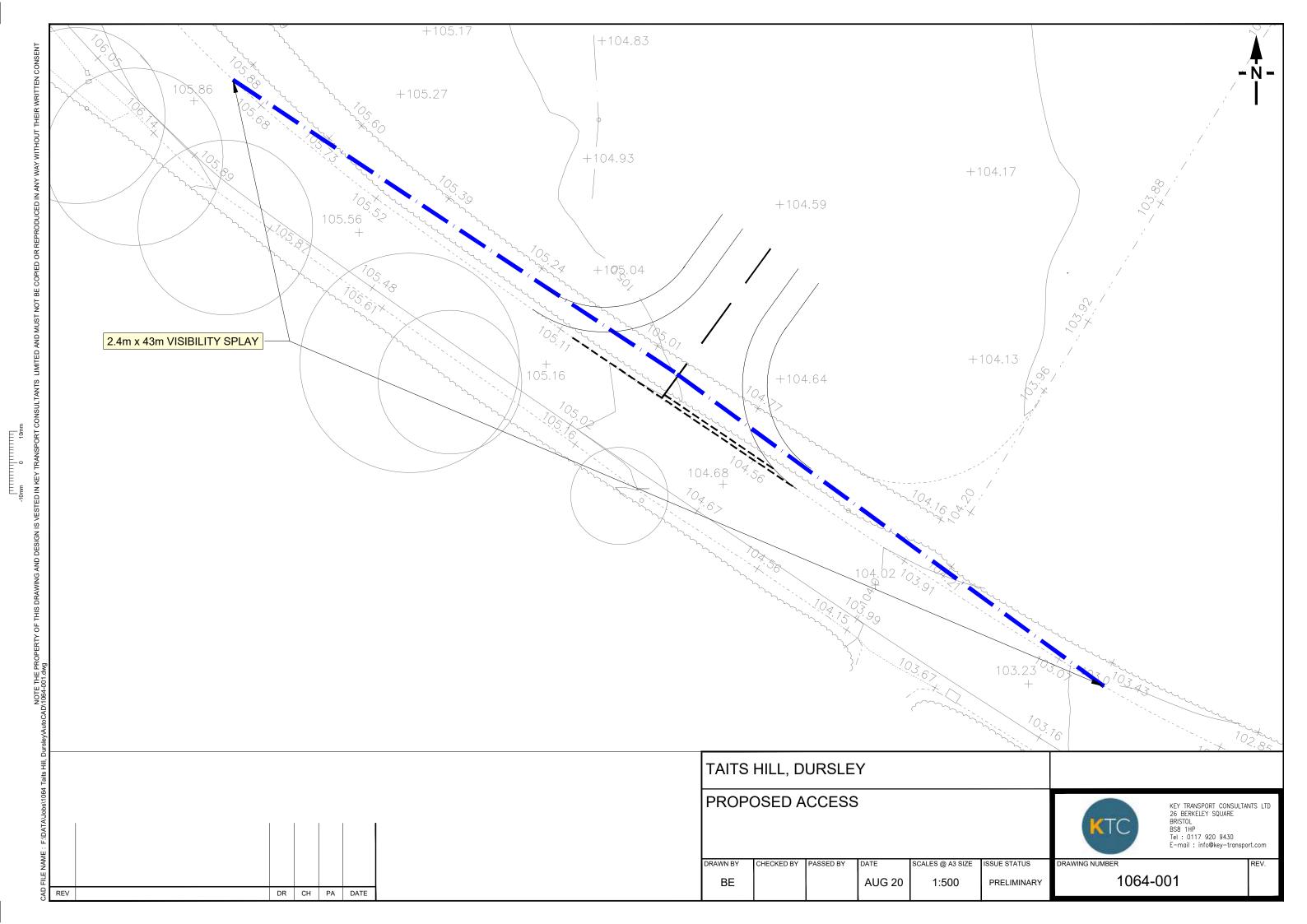


# **FIGURES**





# SITE ACCESS DRAWING

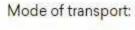


# TRAVELWEST ISOCHRONE PLOTS

# Explore the Map

Enter a location to see how far you can travel on foot, bicycle or public transport in the West of England.

Taits Hill Road, Dursley, GL11 6, England









### Update Map

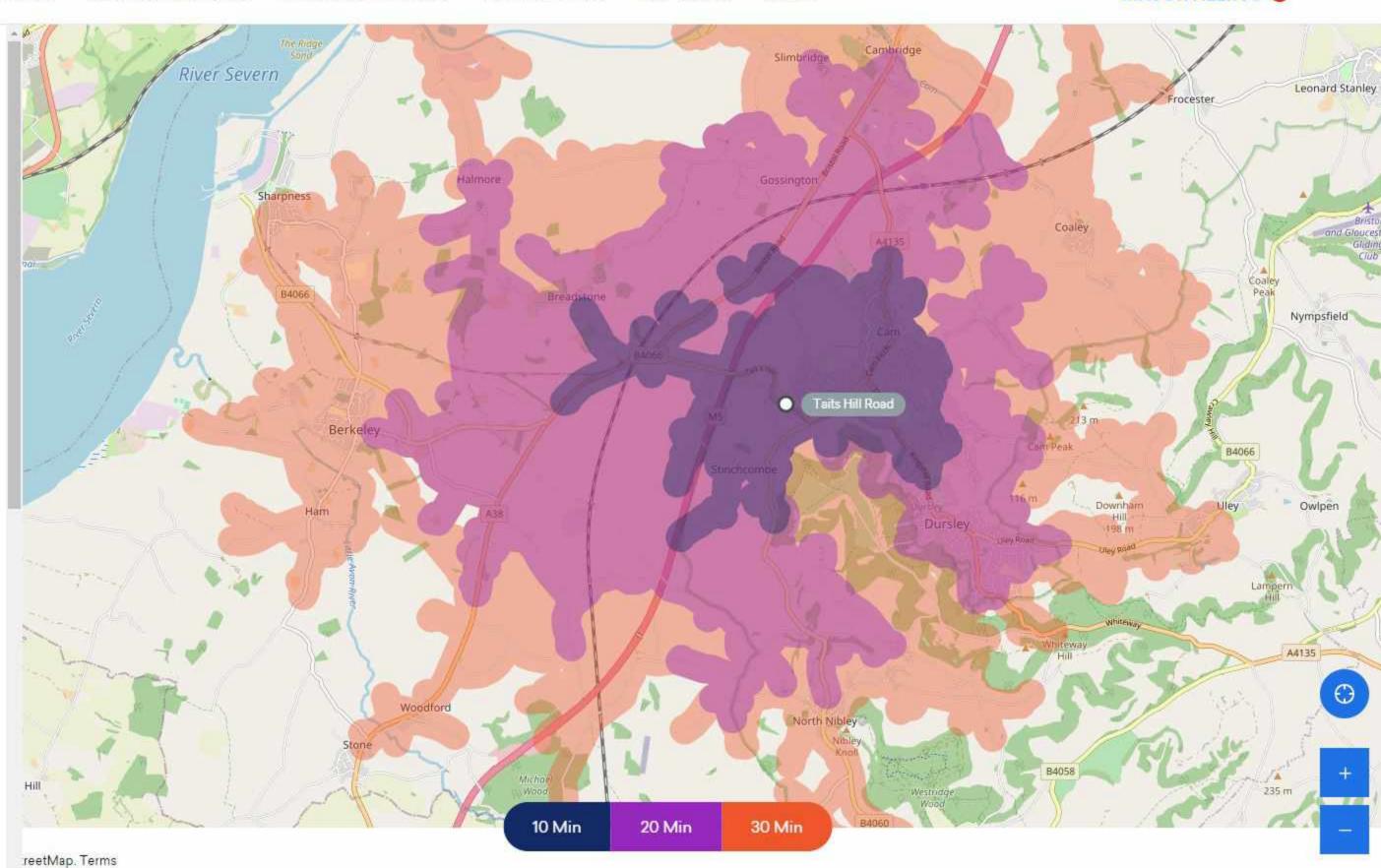
Include points of interest on the map



Charge Points

Park & Ride

P Car Parking



# Explore the Map

Enter a location to see how far you can travel on foot, bicycle or public transport in the West of England.



Taits Hill Road, Dursley, GL11 6, England

Mode of transport:







Reset options > Depart: 16/12/2020 08:00

DEPART AFTER



16 Dec 2020

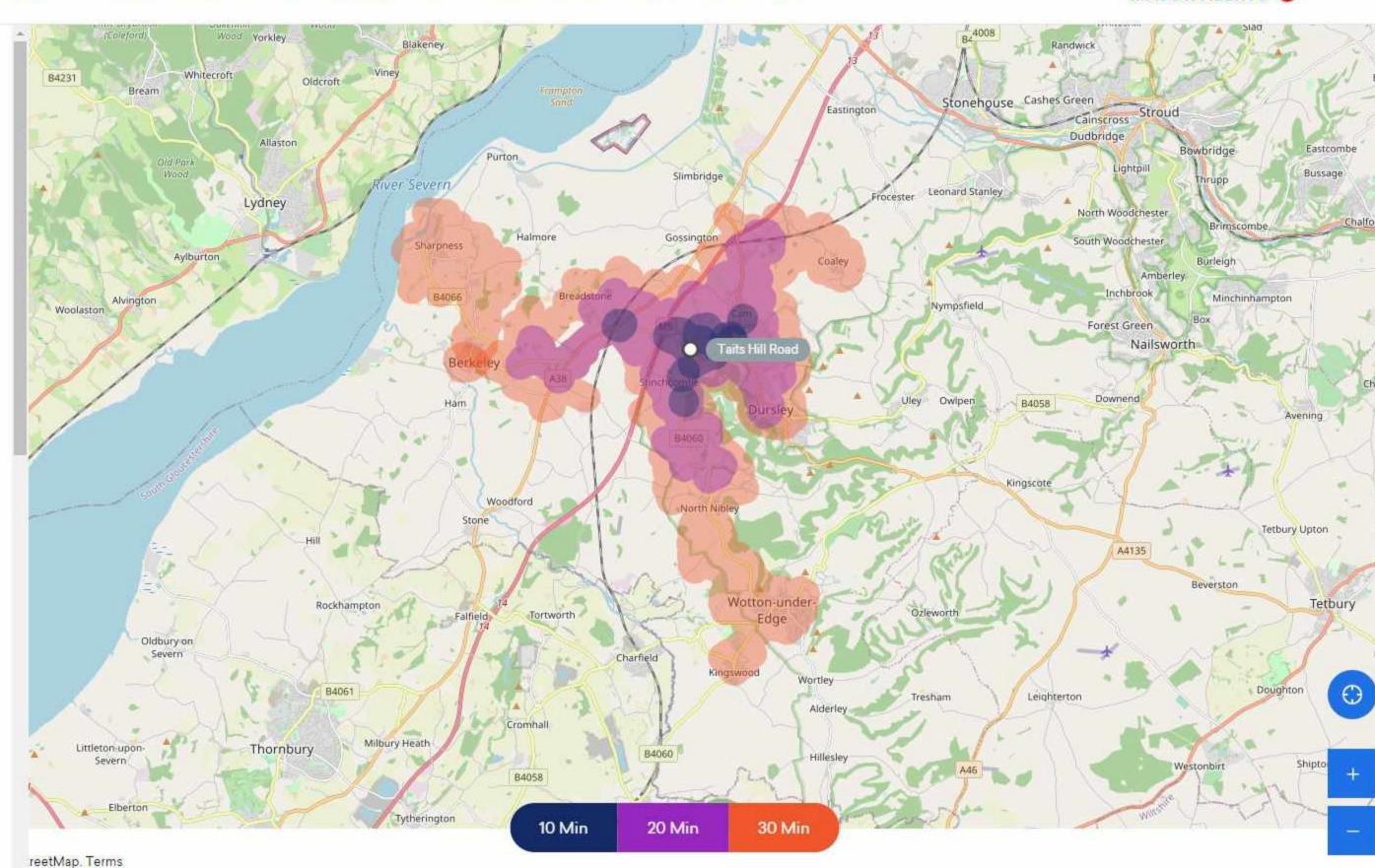
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Within: 30 minutes >

Update Map

Include points of interest on the map



# Explore the Map

Enter a location to see how far you can travel on foot, bicycle or public transport in the West of England.



Taits Hill Road, Dursley, GL11 6, England

Mode of transport:







Within: 30 minutes ~

### Update Map

Include points of interest on the map



Car Clubs



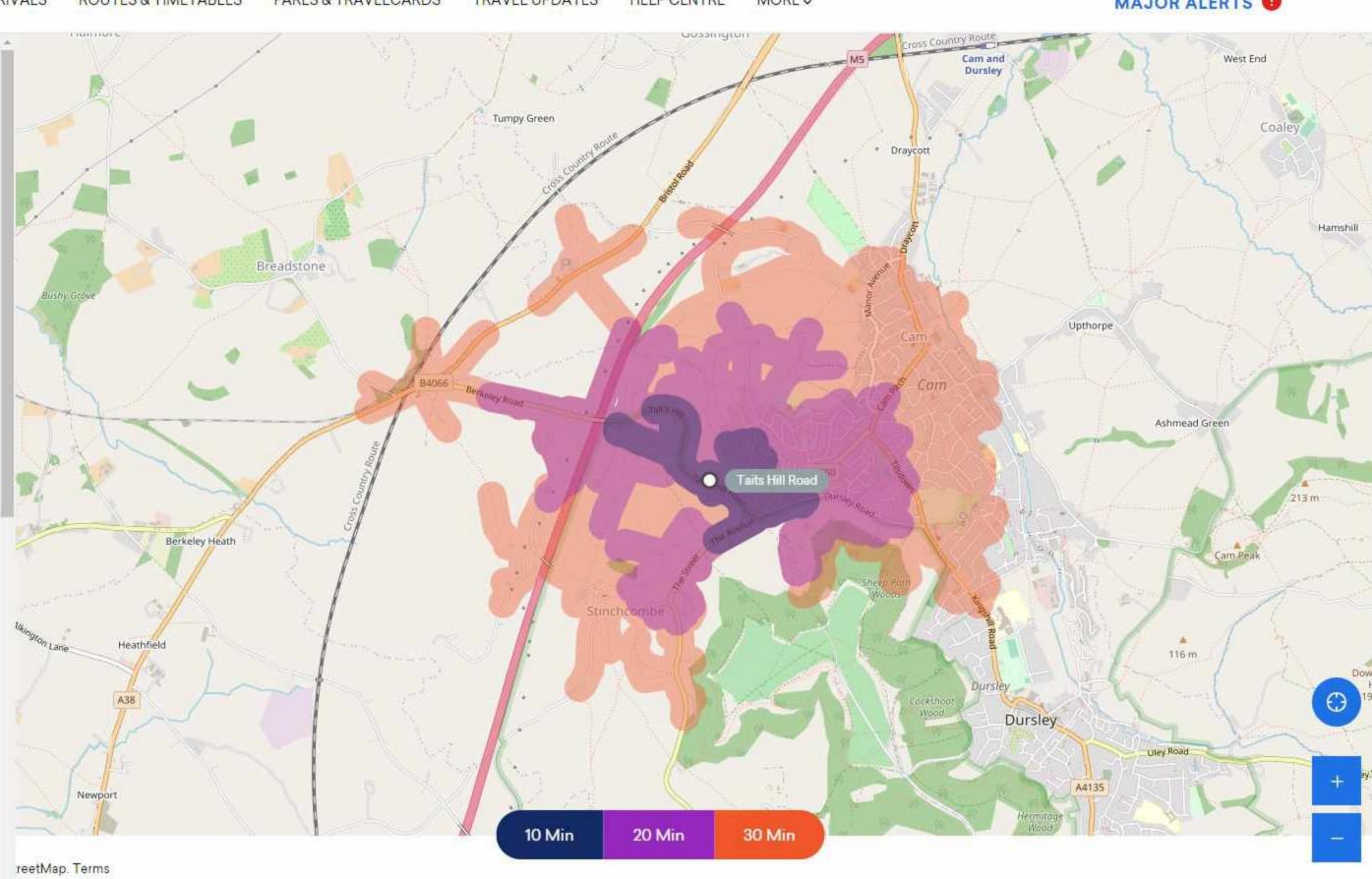
Charge Points



Park & Ride



P Car Parking



# APPENDIX F - DRAINAGE NOTE



# Taits Hill Road, Cam Flood Risk and Surface Water Drainage – Pre-Application Note

205462

### Introduction

1. This note presents a high-level summary of flood risk and surface water drainage at the site, which has been prepared to support the pre-app submission.

### Flood Risk

- 2. According to the Environment Agency Flood Map for Planning, the site is entirely located within Flood Zone 1, indicating a low level of flood risk from fluvial and tidal sources.
- 3. The site is approximately 5.5 hectares (ha) in size and in accordance with the National Planning Policy Framework (NPPF) a Flood Risk Assessment (FRA) is required to support the planning application.
- 4. In terms of the guidance in the NPPF on flood risk and development, residential proposals are considered appropriate in areas located in Flood Zone 1.
- 5. The Risk of Flooding from Surface Water map indicates that almost the entire site is unaffected by surface water flooding, which is defined as a very low flood risk. Some surface water flooding is identified along the site's eastern boundary, which is associated with an unnamed watercourse. However, this is contained to the riparian area and will not represent a development constraint.
- 6. No other sources of flood risk are believed to impact the site and flooding is not a development constraint.

### Surface Water Drainage

- 7. It is well understood that one of the effects of development is typically to reduce the permeability of the site and consequently to change its response to rainfall. Therefore, a suitable surface water drainage strategy is required to ensure that the surface water runoff regime is managed appropriately so that there would be no increase flood risk to third parties.
- 8. The proposed surface water management strategy will be derived based upon the principles of Sustainable Drainage Systems (SuDS).
- 9. A site investigation has been undertaken which confirms that the part of the site proposed for development is underlain by Marlstone Rock Formation. It also confirmed that infiltration as a means of surface water management is appropriate in this part of the site.

Vectos	0117 203 5240	vectos.co.uk	
5 <sup>th</sup> Floor			
4 Colston Avenue			
Brietal			



- 10. Given that infiltration of surface water runoff into the ground is at the top of the sustainable drainage hierarchy, private soakaway will be used within gardens. Highway runoff can also be drained to soakaways.
- 11. There is a steep slope between the developed area and the watercourse on the east site boundary. It is possible that some infiltrated water could re-emerge down slope of the developed area before draining into the watercourse. However, this area is within the wider site ownership and will be retained as open space. Furthermore, soakaways are proposed to spread out the distribution of infiltration across the site and mimic natural conditions.
- 12. The watercourse can offer an alternative means of surface water disposal if required. For example, if more thorough site investigation were to reveal isolated parts of the developed area that were unable to be managed by infiltration, these could drain to the attenuation basin. Therefore, the Concept Masterplan presents an attenuation basin, should this be needed.

0117 203 5240 vectos.co.uk

APPENDIX G – TYLER GRAN	GE LANDSCAPE NOTE	



Site Boundary

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Contours

Cotewolde AON

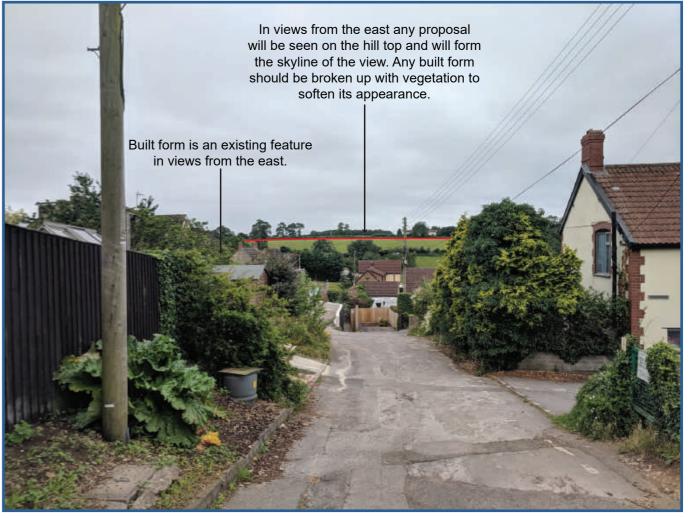
Cotswolds AONB

Cam Settlement Boundary as Identified by Stroud District Council

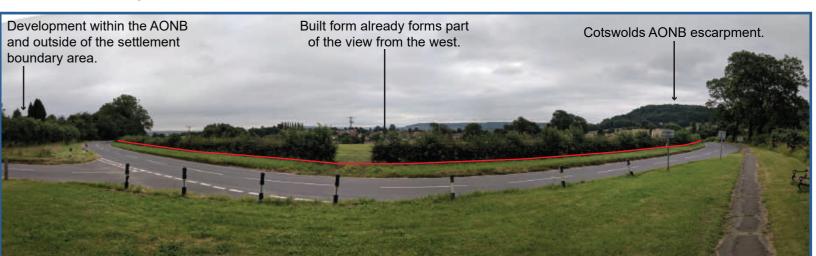
### Local Precedent:

Planning application - S.14/0966/OUT and subsequent planning appeal - APP/C1625/W/15/3007972. Outcome: Application refused and appeal dismissed.

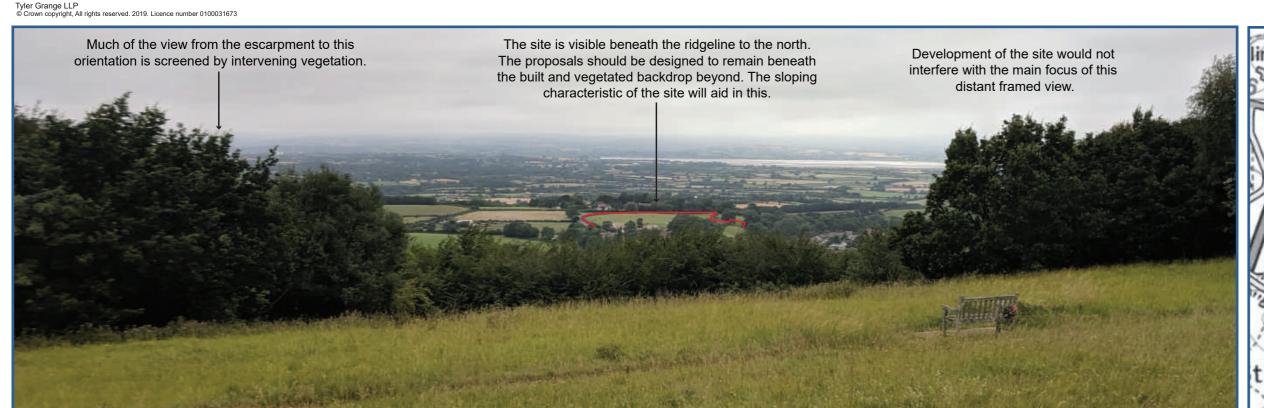
- Application for upto 100 dwellings on land off Shakespeare Road, Dursley.
- Site not within the Cotswold AONB but on the boundary and within the setting of the AONB.
- Cotswolds AONB Board does not lodge an objection regarding the setting of the AONB.
- Inspector cites in his dismissal that 'the proposals would detract from the open qualities of the landscape and reduce views to the countryside and AONB beyond the site'.
- Any application will need to consider the findings of this application and appeal.

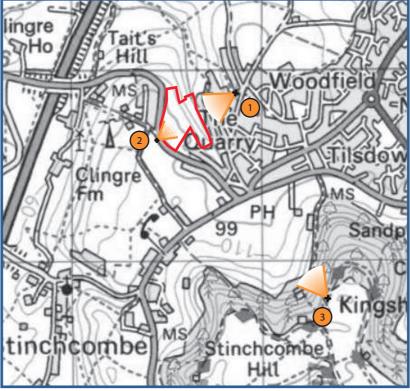


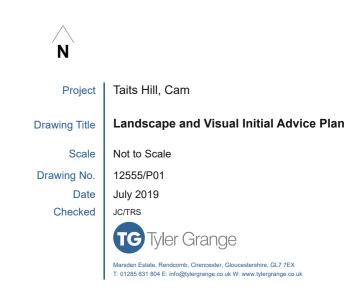
**Photoviewpoint 1:** Taken from Westend to the east of the site.



Photoviewpoint 2: Taken from the footpath adjacent to Taits Hill Road, west of the site and within the AONB.







Photoviewpoint 3: Taken from the Cotswolds Escarpment at Public Right of Way, CAM BRIDLEWAY 125. South east of the site and within the Cotswolds AONB.