

# Stroud District Local Plan Review

Topic Paper: Neighbourhood Planning

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# Introduction

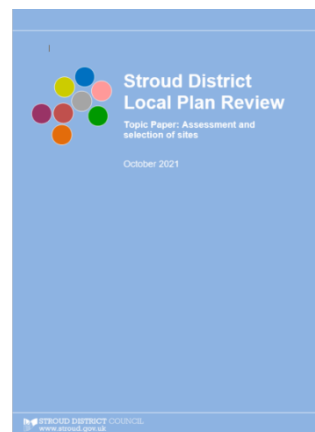
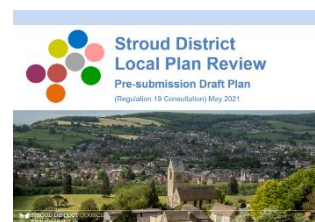
This topic paper is one of a series of papers supporting Stroud District Council's **Draft Local Plan** (The '**Submission Plan**'), which has been submitted to the Secretary of State for examination by the Planning Inspectorate. The topic papers provide a summary of the evidence base and how it has been used to shape the draft plan. They also highlight relevant national and local guidance where necessary, to explain how the various plan-making requirements have been addressed and have impacted on the emerging plan.

The topic papers do not contain any policies, proposals, site allocations or new evidence and they should be seen as explanatory supporting documents.

- **Issues and options consultation Autumn 2017:** An opportunity to discuss emerging issues and identify ways of distributing and managing future development needs.
- **Emerging strategy consultation Winter 2018:** We now know the minimum number of houses that we need to provide for and we have identified a potential strategy for delivery.
- **Final draft plan consultation Autumn 2019:** A chance to check that we have the right draft plan in place.
- **Additional housing options consultation 2020:** A focused consultation on some contingency spatial and site options
- **Pre-submission consultation Summer 2021:** The formal stages of making representations on the plan (Regulation 19). The 'Publication Plan'.
- **Submission October 2021:**  
The Draft Local Plan (plus evidence base and all Reg.19 representations received) is submitted to The Secretary of State (Regulation 22). The 'Submission Plan'.

An Inspector will be appointed to **Examine** the Local Plan and scrutinise everything submitted, to ensure the plan is sound.

- **Modifications:** There will be further consultation on any proposed modifications to the plan, arising out of the Examination process.
- **Adoption:** It is anticipated that the new Local Plan will be adopted by Winter 22



## ◀ The Local Plan Review:

*Topic Papers have been produced to support the Draft Local Plan through submission and examination: to summarise and direct the Inspector to relevant parts of the existing evidence base, and to explain the plan-making process in relation to a small number of topics.*



## Topic Paper: Neighbourhood Planning

This topic paper focusses on Neighbourhood Development Plans. It sets out the policy context and the guidelines given in the National Planning Policy Framework (NPPF) for potential conflicts between Neighbourhood Development Plans (NDPs) and Strategic Policies within the Local Plan.

Each adopted NDP is then assessed for strategic conflicts with the emerging Stroud Local Plan and the potential role of the NDP in potential future site allocations.

As all NDPs have been produced by Parish or Town Councils, or Neighbourhood Plan Groups subservient to the Parish or Town Council. Formal consultation with these groups has been carried out during the local plan review consultation stages:

Issues and options	Autumn 2017
Emerging strategy	Autumn 2018
Final draft plan	Autumn 2019
Additional housing options	Autumn 2020
Pre-Submission	Spring 2021

Stroud District Council also has a full time dedicated Neighbourhood Planning Officer, who has worked closely with all interested parties in preparing the made and emerging Neighbourhood Plans. This strong working relationship has also meant that in addition to the formal consultation stages outlines above, the District Council has also attended numerous meetings and worked closely with Neighbourhood Plan areas.



# 1. Neighbourhood Planning Policy

## Localism Act 2011

- 1.1 The Localism Act 2011 introduced the right for local communities to produce Neighbourhood Development Plans (NDPs) and Community Right to Build Orders (CRtBO).
- 1.2 Since the inception of the Localism Act 2011, 10 NDPs have been made within the Stroud District, as well as 1 CRtBO.

## NPPF

- 1.3 The NPPF Para 29 states: *“Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies.”*
- 1.4 The footnote to this paragraph goes on to say: *“Neighbourhood plans must be in general conformity with the strategic policies contained in any development plan that covers their area”.*
- 1.5 Para 30 of the NPPF states: *“Once a neighbourhood plan has been brought into force, the policies it contains take precedence over existing non-strategic policies in a local plan covering the neighbourhood area, where they are in conflict; unless they are superseded by strategic or non-strategic policies that are adopted subsequently.”*



## 2. Stroud District Neighbourhood Plans

- 2.1 There are 17 Neighbourhood Areas within the district and 10 made Neighbourhood Plans as summarised in *Table 1*. The plans, area maps and evidence base for each plan can be found on the Stroud District Council website here:

[Made Neighbourhood Plans](#)

[Emerging Neighbourhood Plans](#)

- 2.2 The NPPF Para 29 states: *“Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies.”*
- 2.3 For the purposes of NPPF, the strategic policies in the emerging Local Plan are identified as **Core Policies CP1 to CP15, the Strategic Site allocations, and the Local Site allocations.**
- 2.4 Stroud District Council has assessed all made and emerging plans for any potential Strategic Policy conflict. Table 1 demonstrates no conflicts have been found.



Neighbourhood Plan Area	Plan Stage	Site Allocation	Local Plan Potential Site Allocations	Strategic Policy Conflict
Bisley with Lypiatt	Evidence gathering	No	N/A	N/A
Brimscombe and Thrupp	Evidence gathering	No	PS01 and PS02	N/A
Cam	Made	No	PS24 and PS25	No
Chalford	Evidence gathering	No	N/A	N/A
Dursley	Made	No	PS27 and PS28	No
Eastington	Made	No	PS20	No
Hardwicke	Made	No	HAR017, G1 and PS30	No
Horsley	Made	No	N/A	No
Kingswood	Made	No	PS38 and PS47	No
Minchinhampton	Made	No	PS05 and PS05a	No
Nailsworth	CRtBO	No		N/A
Slimbridge	Evidence gathering	No	PS37	N/A
Standish	Regulation 14	Potential	PS19a	N/A
Stonehouse	Made	No	PS17, part of PS19a	No
Stroud Town Centre	Made – early stages of review	No	PS10, PS11, PS12 and STR065	No
Whiteshill and Ruscombe	Made	No	N/A	No
Wotton Under Edge	On hold	No	N/A	N/A

▲ Table 1: Neighbourhood Plan Areas within Stroud District

## Made Neighbourhood Plans

### Cam

- 2.5 Made on 28<sup>th</sup> July 2021, the Cam NDP has no conflict with emerging strategic policies and is the first NDP within the district to adopt a Design Code to influence future development.
- 2.6 Emerging strategic site allocations PS24 and PS25 will therefore need to follow the Cam Design Code.

### Dursley

- 2.7 Made on 21<sup>st</sup> February 2019, the Dursley NDP has no conflict with emerging strategic policies and has an emphasis on the future development of the town centre and the protection of green infrastructure within the neighbourhood area.
- 2.8 Emerging local site allocations PS27 and PS28 do not introduce any potential policy conflicts and are identified in the Dursley NDP as “Potential Areas for Enhancement”.

### Eastington

- 2.9 Made on 26<sup>th</sup> October 2016, Eastington NDP has no conflict with emerging strategic policies.
- 2.10 Emerging local site allocations PS20 does not introduce any potential policy conflicts.





### **Hardwicke**

- 2.11 Made on 19<sup>th</sup> October 2017, there are no conflicts with emerging strategic policies in the Hardwicke NDP.
- 2.12 Strategic Site Allocation G1 is within the Hardwicke Neighbourhood Area and any development will need to give consideration to the NDP policies.
- 2.13 Strategic Allocation PS30 also sits mostly within the Hardwicke Neighbourhood Area, although it now sits within the newly designated Hunts Grove Parish following recent Parish boundary changes. Development will therefore still be subject to compliancy with Hardwicke NDP policies.
- 2.14 Local Site Allocation HAR107 does not introduce any potential strategic conflicts.

### **Horsley**

- 2.15 Made on 28<sup>th</sup> July 2021, the Horsley NDP does not contain any conflicting strategic policies.

### **Kingswood**

- 2.16 Made on 18<sup>th</sup> May 2021, the Kingswood NDP does not contain any conflicting strategic policies.
- 2.17 Local Site Allocation PS38 and Strategic Employment Site PS47 sit within the plan area and will therefore be subject to the relevant policies within the NDP.

### **Minchinhampton**

- 2.18 Made on 18<sup>th</sup> July 2019, there are no strategic policy conflicts identified within the Minchinhampton NDP
- 2.19 Local Site Allocation PS05 and Safeguarded Land PS05a sit within the Minchinhampton Neighbourhood Area and any development will therefore need to have regard to NDP policies.

### **Stonehouse**

- 2.20 Stonehouse NDP was made on 22<sup>nd</sup> February 2018 and does not contain any strategic policy conflicts.
- 2.21 Local Site Allocation PS17 and a small part of Strategic Allocation PS19a sit within the NDP boundary and should therefore give appropriate consideration to Stonehouse NDP policies.

### **Stroud Town Centre**

- 2.22 Made on 26<sup>th</sup> October 2016, Stroud Town Centre NDP focuses on Stroud town centre and does not contain any strategic policy conflicts.
- 2.23 There are 4 proposed Local Site allocations within the plan area: STR065, PS10, PS11, and PS12. All of these sites are identified in the Stroud Town Centre NDP within Zonal Development Policies.



### **Whiteshill and Ruscombe**

- 2.24 Made on 26<sup>th</sup> October 2016, the Whiteshill and Ruscombe NDP does not contain any conflicting strategic policies

## Emerging Neighbourhood Plans

### **Bisley with Lypiatt**

- 2.25 The Bisley with Lypiatt NDP is not far enough advanced to be able to assess for potential strategic conflict.

### **Brimscombe and Thrupp**

- 2.26 The Brimscombe and Thrupp NDP is not far enough advanced to be able to assess for potential strategic conflict. Local Site Allocations PS01 and PS02 are within the Neighbourhood Plan Area.

### **Chalford**

- 2.27 The Chalford NDP is not far enough advanced to be able to assess for potential strategic conflict.

### **Slimbridge**

- 2.28 The Slimbridge NDP is not far enough advanced to be able to assess for potential strategic conflict. Strategic Site Allocation PS37 sits within the Slimbridge Neighbourhood Plan Area

### **Standish**

- 2.29 The Standish NDP has completed the Regulation 14 consultation stage. Policies presented thus far do not present any strategic policy conflicts
- 2.30 Strategic Site Allocation PS19a sits mostly within the Neighbourhood Plan Area
- 2.31 Standish NDP is the only NDP within the Stroud District to propose a site allocation, however this is dependent on the allocation of PS19a and is presented as a “conditional policy”. If Strategic Site Allocation Policy PS19a is not adopted, Standish NDP will not allocate their proposed site which sits within the proposed PS19a boundary.

# 3. NDP Area Housing Numbers

## NPPF

- 3.1 Paragraph 66 of the NPPF states that:

*“Strategic policy-making authorities should establish a housing requirement figure for their whole area, which shows the extent to which their identified housing need (and any needs that cannot be met within neighbouring areas) can be met over the plan period. Within this overall requirement, strategic policies should also set out a housing requirement for designated neighbourhood areas*



*which reflects the overall strategy for the pattern and scale of development and any relevant allocations.”*

- 3.2 So far, no made or emerging Neighbourhood Plan areas have chosen to allocate housing sites for their designated areas. On that basis the District Council has not set housing requirement numbers for designated neighbourhood areas. Instead the housing requirements for designated areas are dealt through the Strategic Site allocations and the Local Site allocations in the Local Plan. Full details of the allocations approach taken can be found in the Sites Topic Paper.



# Bibliography: list of evidence base documents referenced

Evidence base documents are included in the Stroud District Local Plan Examination Library, and can be accessed via our Local Plan Review web pages [www.stroud.gov.uk/localplanreview](http://www.stroud.gov.uk/localplanreview)

The following documents are referenced in this Topic Paper:

*Localism Act 2011, c.20.* Available at: <https://www.legislation.gov.uk/ukpga/2011/20/contents>

*National Planning Policy Framework (July 2021)* Available at:  
<https://www.gov.uk/government/publications/national-planning-policy-framework--2>

